# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY

(A Component Unit of the County of Middlesex, New Jersey)

# **FINANCIAL STATEMENTS**

FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021



# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

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# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Chairperson and Board of Commissioners Middlesex County Improvement Authority Cranbury, New Jersey

# Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the business-type activities and fiduciary funds of the Middlesex County Improvement Authority, Cranbury, New Jersey (the "Authority"), as of and for the years ended December 31, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the business-type activities and fiduciary funds of the Authority, as of December 31, 2022 and 2021, and the changes in financial position and, where applicable, cash flows thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America ("GAAS"), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and in compliance with the audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey (the "Division"). Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Change in Accounting Principle

We draw attention to Note 20 in the notes to financial statements which discloses the effects of the restatement of the year ended December 31, 2021 based upon the Authority's adoption of the provisions of Governmental Accounting Standards Board ("GASB") Statement No. 87, "Leases" and GASB Statement No. 91, "Conduit Debt". Our opinion is not modified with respect to these matters.

#### Other Matter - Restatement

As described in Note 20 to the financial statements, the 2021 financial statements have been restated in order to correct a misstatement related to the accounting of the capital assets and debt issuance related to the New Brunswick Parking Deck project. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditors' Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the requirements of the Division will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, Government Auditing Standards and the requirements of the Division, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Authority's internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that Management's Discussion and Analysis and the schedules included under Other Required Supplementary Information as identified in the accompanying table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The accompanying supplementary financial information, such as the schedule of revenues and expenses compared to budget, schedules of revenue bonds and notes payable, schedules of loans payable, schedule of conduit debt activity and the other information, such as the roster of officials and the general comments and recommendations are presented for purposes of additional analysis and are also not a required part of the basic financial statements. The accompanying schedule of expenditures of federal awards, as required by Title 2, U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) is also presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information identified above is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The roster of officials and the general comments and recommendations sections of the report have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 26, 2023 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and compliance.

Cranford, New Jersey

PKF O'Connor Davies, LLP

September 26, 2023



# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

# MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited) December 31, 2022

The Middlesex County Improvement Authority (the "Authority") is a component-unit of the County of Middlesex, New Jersey (the "County"). The following Management's Discussion and Analysis of the activities and financial performance of the Authority provide an introduction to the financial statements of the Authority for the year ended December 31, 2022. Please read it in conjunction with the Authority's financial statements and accompanying notes.

#### FINANCIAL HIGHLIGHTS

- Operating revenues were \$53,978,993 for the year ended December 31, 2022. This is a \$1,850,627, or a 3.55% increase, from the previous year.
- Cash increased \$688,265, or a 0.93% increase over last year.
- Investments increased \$410,932, or a 4.59% increase over last year.
- Capital Assets Net decreased by \$13,446,459, or a 17.46% decrease over last year.
- Total Revenue Bonds Payable decreased \$4,118,126 or a 1.80% decrease from last year.
- Net Position increased by \$8,266,252 or a 2.99% increase from last year.
- The Authority implemented GASB Statement No. 87, "Leases" and GASB Statement No. 91 "Conduit Debt Obligations", during the year ending December 31, 2022. This resulted in a restatement of the December 31, 2021 financial statements. See Note 20 to the financial statements for additional information.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The Authority is a self-supporting entity and follows enterprise fund reporting. The Authority's financial statements are presented using the economic resources measurement focus and the accrual basis of accounting in accordance with generally accepted accounting principles as promulgated by GASB. While detailed sub-fund information is not presented, separate accounts are maintained for each program and certain restricted funds or accounts have been established as required by bond resolutions and agreements. Additionally, the Authority maintains a fiduciary fund to account for funds held in trust for other entities that have arisen as a result of conduit debt transactions. See the notes to the financial statements for a summary of the Authority's significant accounting policies.

### **REQUIRED FINANCIAL STATEMENTS**

Enterprise fund statements reflect short- and long-term financial information about the activities and operations of the Authority. These statements are presented in a manner similar to a private business. Fiduciary fund statements reflect assets held in trust for other entities.

The **Statements of Net Position** includes all of the Authority's assets, deferred outflows, liabilities, and deferred inflows and provides information about the nature and amounts of investments in resources (assets) and the obligations to Authority's creditors (liabilities). It also provides the basis for computing rate of return, evaluating the capital structure of the Authority and assessing the liquidity and financial flexibility of the Authority.

The **Statements of Revenues, Expenses and Changes in Net Position** accounts for all of the current year's revenues and expenses. This statement measures the success of the Authority's operations over the past year and can be used to determine whether the Authority has successfully recovered all of its costs through its user fees and other charges. This statement also measures the Authority's profit and credit worthiness.

The **Statements of Cash Flows** provides information about the Authority's cash receipts and cash payments during the reporting period. This statement reports cash receipts, cash payments, and net changes in cash resulting from operating, investing and financing activities. This statement provides the answers to such questions as "where did the cash come from, what was the cash used for, and what was the change in the cash balance during the reporting period?"

The **Statements of Fiduciary Net Position** presents information reflecting funds held on behalf of others that have arisen as a result of conduit debt transactions.

#### FINANCIAL ANALYSIS OF THE AUTHORITY AS A WHOLE

One of the most important questions asked about the Authority's finances is "Is the Authority, as a whole, better or worse off as a result of the year's activities?" The Statement of Net Position and Statement of Revenues, Expenses and Changes in Net Position report information about the Authority's activities in a way that will help answer this question. These two statements report the net position of the Authority, and changes in them. The Authority's net position – the difference between assets, deferred outflows and liabilities, deferred inflows – are a measurement of the financial health or financial position.

Over time, increases or decreases in the Authority's net position are an indicator of whether its financial health is improving or deteriorating. However, other non-financial factors such as changes in economic conditions, customer growth and legislative mandates also need to be considered.

#### **BUDGETARY HIGHLIGHTS**

The State of New Jersey requires local authorities to prepare and adopt annual budgets in accordance with the Local Authorities Fiscal Control Law and regulations adopted by the Local Finance Board pursuant to this statute and codified as N.J.A.C. 5:31-1 et seq. The statutory budget was designed to demonstrate to the Bureau of Authority Regulation of the Division of Local Government Services that the cash flows of the Authority for the coming year will be sufficient to cover operating expenses, interest accruing on bonded indebtedness and cash payments of maturing bond and loan principal.

Supplemental Schedule IV shows that, on a budgetary basis, the Authority realized an unfavorable variance of \$11,917,500 on budgeted expenses of \$62,917,066 for the year ended December 31, 2022. As shown by the reconciliation of the budgetary basis to GAAP on page 2 of the schedule, the most significant adjustments required to adjust to the budgetary basis are:

- Add Unrecorded Pension and OPEB Expenses
- Eliminate Maturing Bond Principal from Expenses
- Add Unrecorded Depreciation and Amortization Expenses

Readers should be cautioned that the statutory operating results presented in Supplementary Schedule IV are not intended to present and do not present financial results in accordance with GAAP.

#### **NET POSITION**

The Authority's total net position increased from last year by 0.71% due to the net income. The analysis, which focuses on the Authority's net position (Table A-1) and changes in net position (Table A-2) during the year. The 2021 figures have been restated due to the implementation of GASB Statement No. 87, GASB Statement No. 91 and the correction of an error. The 2020 figures noted below do not reflect the implementation of GASB Statement No. 87 and GASB Statement No. 91.

Table A-1
Net Position

				2022-2021		2021-2020		
		(Restated)		INCREASE(D	ECREASE)	INCREASE(D	ECREASE)	
	2022	2021	2020	\$	%	\$	%	
Assets:		· ·						
Current and Other Assets	\$ 160,271,573 \$	182,586,637 \$	228,262,809 \$	(22,315,064)	-12% \$	(45,676,172)	-20%	
Capital Assets	90,474,902	77,028,443	69,709,353	13,446,459	17%	7,319,090	10%	
Total Assets	250,746,475	259,615,080	297,972,162	(8,868,605)	-3%	(38,357,082)	-13%	
Deferred Outflows of Resource	s <u>38,618,407</u>	27,720,164	37,659,736	10,898,243	39%	(9,939,572)	-26%	
Current Liabilities Noncurrent Liabilities	41,627,522 436,873,637	40,416,192 463,548,646	44,322,041 501,854,872	1,211,330 (26,675,009)	3% -6%	(3,905,849) (38,306,226)	-9% -8%	
Total Liabilities	478,501,159	503,964,838	546,176,913	(25,463,679)	-5%	(42,212,075)	-8%	
Deferred Inflows of Resources	78,806,236	59,579,171	70,636,350	19,227,065	32%	(11,057,179)	-16%	
Net Position Net Investment in								
Capital Assets	(50,401,723)	(49,372,752)	(29,951,153)	(1,028,971)	-2%	(19,421,599)	-65%	
Unrestricted	(217,540,790)	(226,836,013)	(251,230,212)	9,295,223	4%	24,394,199	10%	
Total Net Position	\$ <u>(267,942,513)</u> \$	(276,208,765)\$	(281,181,365)\$	8,266,252	3%_\$	4,972,600	2%	

#### **CHANGES IN NET POSITION**

Changes in the Authority's net position can be determined by reviewing the following condensed statements of revenues, expenses and changes in net position (Table A-2). The 2021 figures have been restated due to the implementation of GASB Statement No. 87, GASB Statement No. 91 and the correction of an error. The 2020 figures noted below do not reflect the implementation of GASB Statement No. 87 and GASB Statement No. 91.

Table A-2
Statement of Revenues, Expenses, and Changes in Net Position

				2022-2021		2021-2020	
		(Restated)	_	INCREASE(E	ECREASE)	INCREASE(E	DECREASE)
	2022	2021	2020	\$	%	\$	%
REVENUES							
Operating Revenues:							
Financing/Administrative Fees	\$ 166,306 \$	313,232 \$	211,789 \$	(146,926)	-47% \$	101,443	48%
Roosevelt Care Center Facilities	41,425,404	39,607,712	35,577,192	1,817,692	5%	4,030,520	11%
Recycling Operations	12,387,283	12,207,422	10,995,239	179,861	1%	1,212,183	11%
Golf Course Operations			214	-	0%	(214)	-100%
Total Operating Revenues	53,978,993	52,128,366	46,784,434	1,850,627	4%	5,343,932	11%
Operating Expenses:							
Administrative	8,014,383	8,777,242	9,084,144	(762,859)	-9%	(306,902)	-3%
Cost of Providing Services	50,871,527	49,951,673	54,246,749	919,854	2%	(4,295,076)	-8%
Depreciation	1,057,605	1,077,192	2,036,438	(19,587)	-2%	(959,246)	-47%
Total Operating Expenses	59,943,515	59,806,107	65,367,331	137,408	0%	(5,561,224)	-9%
Net Non-Operating Revenues	44.000 ==4	10.050.011	10 105 577	4 500 400	100/	(0.005.000)	200/
(Expenses)	14,230,774	12,650,341	16,485,577	1,580,433	12%	(3,835,236)	-23%
Special Items		<u> </u>	(8,419,176)		0%	8,419,176	100%
h							
Increase (Decrease)	<u> </u>	4.070.600 A	(10 F16 406) <sup>(1)</sup>	2 202 652	CC0/ ^	1E 400 000	4.470/
in Net Position	\$ <u>8,266,252</u> \$_	4,972,600 \$	(10,516,496)\$	3,293,652	<u>-66%</u> \$	15,489,096	-147%

While the Statements of Net Position show change in net position, the Statements of Revenues, Expenses, and Changes in Net Position, provide answers as to the nature and source of these changes. As can be seen in Table A-2 above, the change in net position increased \$3,293,652 in 2022 relative to the change in net position in 2021.

#### Revenues:

Table A-2 shows "Operating Revenues" increased by \$1,850,627 or 4% to \$53,978,993 for the year ended December 31, 2022 in comparison to 2021.

#### **Expenses:**

A further review of Table A-2 reveals that "Total Operating Expenses" increased by \$137,408 for the year ended December 31, 2022 in comparison to 2021.

#### **CAPITAL ASSETS AND DEBT ADMINISTRATION**

At December 31, 2022, the Authority had \$90,474,902 in net capital assets, which consist of construction in progress, land, buildings, furniture and fixtures, leasehold improvements, vehicles, equipment, and right-of-use office space, and right-of-use-equipment. Accumulated depreciation/amortization amounted to \$59,766,952 as of December 31, 2022. The construction in progress balance consists of construction expenditures related to the New Brunswick Parking Deck project. The following table summarizes the Authority's capital assets and changes therein for the years ended December 31, 2022, 2021, and 2020. Capital asset detail information is presented in Note 4 to the financial statements. The 2021 figures have been restated as a result of the implementation of GASB Statement No. 87 and an error correction. Additional information regarding the restatement is noted in Note 20 to the financial statements. The 2020 figures do not reflect the implementation of GASB Statement No. 87.

Table A-3 Gross Capital Assets

				2022	-2021	2021-	2020
		(Restated)		INCREASE(	DECREASE)	INCREASE(D	ECREASE)
	2022	2021	2020	\$	%	\$	%
Construction in Progress	\$ 14,968,919 \$	3,732,765 \$	-	\$ 11,236,154	301%	\$ 3,732,765	100%
Land	6,420,000	6,220,000	-	200,000	3%	6,220,000	100%
Furniture and Fixtures	6,340,550	6,340,550	6,345,155	-	0%	(4,605)	0%
Machinery & Equipment	378,657	378,657	368,089	-	0%	10,568	3%
Vehicles	262,589	191,848	261,183	70,741	37%	(69,335)	-27%
Right-of-Use Asset - Office Space	736,407	736,407	-	-	0%	736,407	100%
Leasehold Improvements	9,286	9,286	11,811	-	0%	(2,525)	-21%
Buildings	27,455,763	22,163,602	22,163,602	5,292,161	24%	` - '	0%
Heldrich Center	93,669,683	93,619,683	93,569,683	50,000	0%	50,000	0%
	\$ 150,241,854 \$	133,392,798 \$	122,719,523	\$ 16,849,056	13%	\$ 10,673,275	9%

At December 31, 2022, the Authority had outstanding revenue bonds in the amount of \$224,693,277. Debt Service Schedules go out through calendar year 2052. Interest rates range from 2.0% to 8.750% on bonds issued. Principal payments are due annually each year. The current principal due on the bonds payable is \$30,106,343 and the noncurrent principal totals \$169,319,959. Further detail of the Authority's debt is presented in Note 6 and the supplementary schedules.

#### CONTACTING THE AUTHORITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide Middlesex County residents and taxpayers, and the Authority's customers, investors and creditors, with a general overview of the Authority's finances and to demonstrate the Authority's accountability for the money it receives. If you have questions about this report or need additional information, please contact the Middlesex County Improvement Authority, 101 Interchange Plaza, Cranbury, New Jersey, 08512, or visit the Authority's website at: <a href="https://www.mciauth.com">www.mciauth.com</a>.



# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

# STATEMENTS OF NET POSITION DECEMBER 31, 2022 AND 2021

	DEC. 31, 2022	RESTATED DEC. 31, 2021		DEC. 31, 2022	RESTATED DEC. 31, 2021
<u>ASSETS</u>	· · · · · · · · · · · · · · · · · · ·		<u>LIABILITIES</u>		<del></del>
Current Assets: Unrestricted Assets: Cash and Cash Equivalents	\$ 12.852.746	\$ 11,455,862	Current Liabilities Payable from Unrestricted Assets: Accounts Payable Accrued Expenses	\$ 4,779,014 130,055	\$ 4,517,189 107.900
Accounts Receivable	1,191,061	312,896	Leases payable - current portion	110,031	106,962
Due from Municipalities and Participants	1,728,753	1,436,850	Total Current Liabilities Payable from Unrestricted Assets	5,019,100	4,732,051
Total Current Unrestricted Assets	15,772,560	13,205,608	·		
			Current Liabilities Payable from Restricted Assets:		
			Revenue Bonds Payable	30,106,343	27,158,253
Restricted Assets:			Accrued Expenses	394,968	274,877
Cash and Cash Equivalents	62,026,748	62,735,367	Reserve for Special RCC Funds	587,667	644,737
Investments	2,445,095	2,877,300	Prepaid Lease Payments		23,515
Accounts Receivable	407,507	6,751,145	Accrued Interest on Bonds	1,244,360	428,687
Patient Fees Receivable	5,981,683	4,941,075	Accounts Payable	4,275,084	7,154,072
Interest Receivable	399,399	437,187	Total Current Liabilities Payable from Restricted Assets Total Current Liabilities	36,608,422	35,684,141
Net Investment in Perth Amboy Utility Franchise Lease Net Investment in Capital Lease and Improvement	766,840	742,595	Total Current Liabilities	41,627,522	40,416,192
Programs	23,530,433	31,846,013	Noncurrent Liabilities Payable from Unrestricted Assets:		
Total Current Restricted Assets	95,557,705	110,330,682	Compensated Absences	64,950	65,364
Total Current Assets	111,330,265	123,536,290	Reserve for COBRA/Workers Comp Insurance	685,817	907,488
Total Garrent Assets	111,000,200	120,000,200	Long-term lease payable	430,466	540,497
			Total Noncurrent Liabilities Payable from Unrestricted Assets	1,181,233	1,513,349
Noncurrent Assets:				.,,====	
Restricted Assets:			Noncurrent Liabilities Payable from Restricted Assets:		
Investments	6,097,784	6,076,511	Revenue Bonds Payable	194,586,934	201,653,150
Net Investment in Perth Amboy Utility Franchise Lease	12,106,578	12,873,418	Loan Payable-CRDA	20,000,000	20,000,000
Net Investment in Capital Lease and Improvement			Compensated Absences	263,371	293,554
Programs	30,736,946	40,100,418	Accrued Post-Employment Health Benefits Liability	180,592,228	203,313,471
Total Restricted Assets	48,941,308	59,050,347	Net Pension Liability	26,307,660	22,985,491
			Reserve for Proceeds, Acq. Funds and Refunding Escrows	234,193	182,726
Noncurrent Assets:			Funds Held for Other Purposes:		
Capital Assets (Net)	90,474,902	77.028.443	Heldrich Hotel/Conference Ctr. Project	10,391,992	10,372,307
Total Noncurrent Assets	139,416,210	136,078,790	Perth Amboy Lease & Franchise Ext. Project	3,316,026	3,234,598
Total Assets	250,746,475	259,615,080	Total Noncurrent Liabilities Payable from Restricted Assets:	435,692,404	462,035,297
			Total Noncurrent Liabilities	436,873,637	463,548,646
			Total Liabilities	478,501,159	503,964,838
DEFERRED OUTFLOWS OF RESOURCES					
Pension Deferrals	2,459,381	1,618,363	DEFERRED INFLOWS OF RESOURCES		
OPEB Deferrals	36,159,026	26,101,801	Pension Deferrals	12,263,932	22,494,803
Total Deferred Outflows of Resources	38,618,407	27,720,164	OPEB Deferrals	66,542,304	37,084,368
			Total Deferred Inflows of Resources	78,806,236	59,579,171
			NET POSITION		
			Net Investment in Capital Assets	(50,401,723)	(49,372,752)
			Unrestricted	(217,540,790)	(226,836,013)
			Total Net Position	(267,942,513)	(276,208,765)
			TOTAL LIABILITIES DEFENDED INC. ON OF		
TOTAL ACCETS AND DEFENDED OUTEL OWN OF DECCHROES	e 000 004 000	Φ 007.005.011	TOTAL LIABILITIES, DEFERRED INFLOWS OF	Ф 000 004 000	¢ 007.005.044
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	\$ 289,364,882	\$ 287,335,244	RESOURCES AND NET POSITION	\$ 289,364,882	\$ 287,335,244

# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

# STATEMENTS OF REVENUE, EXPENSES AND CHANGES IN NET POSITION FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

		2022	RESTATED 2021
Operating Revenues:			
Financing/Administrative Fees	\$	166,306 \$	313,232
Roosevelt Care Center Facilities		41,425,404	39,607,712
Curbside/Yardwaste Pick Up		8,509,005	8,328,951
Recycling Operations	_	3,878,278	3,878,471
Total Operating Revenues		53,978,993	52,128,366
Operating Expenses:			
Administrative		8,014,383	8,777,242
Cost of Providing Services		50,871,527	49,951,673
Depreciation/Amortization		1,057,605	1,077,192
Total Operating Expenses		59,943,515	59,806,107
Operating Loss		(5,964,522)	(7,677,741)
Non-Operating Revenues (Expenses):			
Provider Relief Funds COVID-19 Federal Grant		-	2,895,757
New Jersey Transit Project Revenue		774,529	-
Interest Income		959,951	247,388
Local Subsidy & Donations		15,452,798	11,000,000
Bond Issuance Costs		(218,268)	(763,817)
Interest on Bonds		(3,277,175)	(517,939)
Loss on Sale of Assets		-	(16,217)
Depreciation-Heldrich Hotel/Conference Ctr. Proj.		(2,344,992)	(2,337,241)
Miscellaneous	_	2,883,931	2,142,410
Net Non-Operating Revenues		14,230,774	12,650,341
Change in Net Position		8,266,252	4,972,600
Total Net Position - Beginning		(276,208,765)	(281,181,365)
Total Net Position - Ending	\$	(267,942,513) \$	(276,208,765)

# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

# STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

	_	2022	RESTATED 2021
Cash Flows from Operating Activities: Cash Received from Customers Cash Payments for Goods and Supplies Cash Payments for Employee Expenses	\$	51,787,498 \$ (40,419,415) (32,263,932)	45,091,697 (29,645,771) (32,347,022)
Net Cash Flows from Operating Activities		(20,895,849)	(16,901,096)
Cash Flows from Non-Capital Financing Activities: Other Non-Operating Income County Subsidy and Sale Proceeds Federal Aid Grant Income	_	3,482,917 21,952,798 -	2,142,410 11,000,000 4,895,630
Net Cash Flows from Non-Capital Financing Activities	_	25,435,715	18,038,040
Cash Flows from Capital and Related Financing Activities: Principal Paid on Revenue Bond Maturities/ Long Term Debt Maturities Interest Paid on Bonds/Other Proceeds Bond Sale (Net) Lease Payments Bond Issue Costs (Net) Net Investment in Bond Projects	_	(20,068,253) (2,461,502) 15,950,127 (106,962) (218,268) 18,493,642	(2,913,878) (31,620) 62,574,871 (99,517) (763,817) 3,673,455
Net Cash Flows from Capital and Related Financing Activities		11,588,784	62,439,494
Cash Flows from Investing Activities: Acquisition and Constr. of Capital Assets Purchases of Investments Redemptions of Investments Interest on Investments and Deposits	_	(16,849,056) (194,584) 605,516 997,739	(10,749,740) (41,000) - 239,298
Net Cash Flows from Investing Activities		(15,440,385)	(10,551,442)
Change in Cash and Cash Equivalents		688,265	53,024,996
Cash and Cash Equivalents, Beginning of Year		74,191,229	21,166,233

# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY <u>MIDDLESEX COUNTY, NEW JERSEY</u>

# STATEMENTS OF CASH FLOWS FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

	_	2022	RESTATED 2021
Cash and Cash Equivalents, End of Year	\$_	74,879,494 \$	74,191,229
Reconciliation to Statements of Net Position:			
Current Cash and Cash Equivalents	\$	12,852,746 \$	11,455,862
Noncurrent Restricted Cash and Cash Equivalents	_	62,026,748	62,735,367
Cash and Cash Equivalents, End of Year	\$_	74,879,494 \$	74,191,229
Reconciliation of Operating Loss to Net Cash Flows from Operating Activities:			
Operating Loss	\$	(5,964,522)\$	(7,677,741)
Adjustments to Reconcile Operating Loss to			
Net Cash Used by Operating Activities:			
Depreciation and Amortization		1,057,605	1,077,192
Net Pension Liability Benefit		(7,860,719)	(9,286,963)
Net OPEB Liability (Benefit)/Expense		(3,320,532)	1,451,981
Non-operating portion of change in pension accrual Change in Operating Assets and Liabilities:		110,999	242,829
Receivables/Deposits		(2,191,495)	(7,036,669)
Accounts Payable/Other Liabilities		(2,696,588)	4,364,065
Compensated Absences		(30,597)	(35,790)
Total Adjustments	_	(14,931,327)	(9,223,355)
Net Cash Flows from Operating Activities	\$_	(20,895,849) \$	(16,901,096)

# MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

# STATEMENTS OF FIDUCIARY NET POSITION <u>DECEMBER 31, 2022 AND 2021</u>

	Custodial Funds			
<u>ASSETS</u>	DE	DEC. 31, 2022		RESTATED EC. 31, 2021
Current Assets: Cash and Cash Equivalents	\$	4,076,705	\$	4,119,521
Investments Total Current Assets		1,325,171 5,401,876		941,726 5,061,247
Total Assets	\$	5,401,876	\$	5,061,247
LIABILITIES				
Current Liabilities: Accounts Payable Prepaid Lease Payments	\$	132,056 315,550	\$	120,414 358,175
Net Investment in Project Total Current Liabilities		2,641,230 3,088,836		2,214,716 2,693,305
Noncurrent Liabilities: Reserve for Refunding Escrows		121,005		98,725
Funds Held for Other Purposes:  North Brunswick Senior Citizen Housing Project		1,799,670		1,882,873
South Plainfield Housing Project North Brunswick Cultural Center Project Middlesex County Educational Services Commission		274,077 66,293 51,995		292,203 44,304 49,837
Total Noncurrent Liabilities		2,313,040		2,367,942
Total Liabilities	\$	5,401,876	\$	5,061,247

#### 1. General

The Middlesex County Improvement Authority (the Authority) is a public body, politic and corporate constituting a political subdivision of the State of New Jersey. It was established as an instrumentality exercising public and essential governmental functions under the provisions of the County Improvement Authorities Law, P.L. 1960, C.183 (N.J.S.A. 40:37A-44 et seq.), as amended and supplemented. The Authority was established September 6, 1990 by resolution of the Board of Chosen Freeholders of the County of Middlesex.

The Authority is governed by a board consisting of five members, each of whom is appointed by the Board of County Commissioners of Middlesex County for a term of five years. The Board of County Commissioners also approves all new debt issues of the Authority. Therefore, in accordance with Governmental Accounting Standards Board Statement No. 14, the Authority is considered a component-unit of the County of Middlesex.

As a public body under existing statute, the Authority is exempt from both federal and state income taxes.

The Authority was established to provide a wide range of public services, including recycling services and project financing for governmental and nonprofit entities. The Authority's operations consist primarily of the following programs/projects and financings:

# <u>Capital Equipment Lease/Improvement Programs –</u> 2008 Series through 2022 Series

The Authority issues bonds to finance the acquisition and installation of certain items of equipment, which are simultaneously leased to the County of Middlesex and participating municipalities located in Middlesex County, New Jersey. During the term of the lease, the Authority will hold title to the equipment and lease such items of equipment to the respective participant. Each participant will make payments of basic rent to the trustee for the benefit of the Authority on dates set forth in lease agreements in each year during the lease term in an amount equal to the participant's allocable share of debt service due on the bonds on the next succeeding interest payment date and principal installment date, as applicable.

# <u>Middlesex County Educational Services Commission Project –</u> Series 2010, 2014 and 2017

The Authority financed a portion of the costs relating to the construction and equipping of a special education school facilities for the Middlesex County Educational Services Commission. The proceeds of the bonds were loaned to the Commission and, under the

#### 1. General – (Continued)

terms of the loan agreements, the Commission is required to make payments to the Authority for debt service on the bonds.

North Brunswick Taxable Guaranteed Revenue Bonds – Senior Citizen's Housing Project – Series 1994

The Authority financed a portion of the costs of construction of a senior citizen's housing project located in the Township of North Brunswick. Payment, when due, of the principal and interest on the bonds is secured by a full and unconditional guaranty by Township of North Brunswick.

#### Roosevelt Care Center Facilities

The Authority, pursuant to a lease and agreement with the County of Middlesex, provides for the long-term management, administration, and operation and maintenance services for the Roosevelt Care Center facilities.

<u>County Guaranteed Open Space Trust Fund Revenue Bonds –</u> Series 2008, 2009, 2011 and 2016 Refunding Bonds

The Bonds were issued to finance the acquisition of various parcels of real property by the County of Middlesex for the purposes of providing open space, farmland, historic preservation and recreational areas throughout the County of Middlesex. The Authority has entered into loan and security agreements with the County of Middlesex. The County of Middlesex will make payments of basic rent to the trustee for the benefit of the Authority in each year during the loan term equal to the debt service due on the bonds.

<u>Perth Amboy Franchise Acquisition Project - Utility</u> System Revenue Bonds - Series 1999B and 2004

The Franchise Acquisition Project provides for the leasing of the City of Perth Amboy water supply, transmission and distribution system and wastewater collection system in order to upgrade and improve as well as manage and maintain the System by way of an agreement with a designated affiliate or subsidiary of Middlesex Water Company. The project involved the issuance of a series of revenue bonds of the Authority. Series B Bonds were issued in the amount of \$24,469,076 to provide proceeds for ongoing and certain additional capital improvements along with the current refunding of the balance of City note indebtedness. The Series 1999 Bonds carry municipal bond insurance. The City has adopted a City bond guaranty for the Series 1999B Bonds.

#### 1. General – (Continued)

<u>Authority of South Plainfield Guaranteed Revenue Bonds -</u> South Plainfield Senior Housing Project - Series 2000

The Authority issued bonds in the amount of \$6,000,000 in connection with the project. Total sources of funds, net of the \$3,275,000 of interim financing included in the \$6,000,000 are expected to be \$12,114,650. The Bonds matured on September 1, 2003 and thereafter, excluding the interim financing of \$3,275,000 that matured September 1, 2002, carry municipal bond insurance.

# <u>Heldrich Center Hotel/Conference Project – Series 2005 and 2007</u>

The revenue bonds are issued to provide moneys to fund, together with moneys contributed from Heldrich Associates, LLC, grant and loan moneys received from the State of New Jersey and from the Casino Reinvestment Development Authority (CRDA) for development and construction of a mixed-use building located within the City of New Brunswick. The site consists of a 250 guest room and suites hotel, a full-service restaurant and lounge, 500 seat ballroom, ground floor retail space and ancillary services and approximately 50,000 square-foot conference center and related support facilities.

# <u>New Brunswick Cultural Center Project –</u> Series 2017

The proceeds of the sale of the Series 2017 Bonds were loaned to the Cultural Center Redevelopment Associates Urban Renewal LLC ("Borrower"), in accordance with a Loan/Grant Agreement, dated as of September 7, 2017, by and between the Authority and the Borrower, to be used by the Borrower, together with other available funds, to: (i) finance a portion of the costs of the development and construction by the Borrower and its assigns of a multi-story building ("Tower") to be built on the current site of the George Street Playhouse and Crossroads Theater in the City of New Brunswick, New Jersey, which Tower will be comprised of (I) two state-of-the art theaters and rehearsal space in the lower portion of the Tower, (II) approximately 200 rental apartments, including an affordable component, in the upper portion of the Tower, and (III) approximately 30,000 square feet of office space for use by the County; (ii) fund capitalized interest on the Series 2017 Bonds; and (iii) pay the costs and expenses incurred by the Authority, the Borrower and the County in connection with the issuance of the Series 2017 Bonds.

## 1. General – (Continued)

New Brunswick Parking Deck Bonds – Series 2021

The proceeds of the sale of the New Brunswick Parking Revenue Bonds, Series 2021, to the City of New Brunswick dated September 15, 2021 by and between the Authority and the Borrower to be used to: (i) pay the costs of the development, construction and equipping (including the costs of the acquisition of certain real property) of an approximately 975 space parking facility to be located in the City of New Brunswick, New Jersey to provide parking for, among others patients, staff, employees and visitors of and to the approximately 510,000 square foot, 12- story, expansion of the Rutgers Cancer Institute of New Jersey located in the City immediately adjacent to the Parking Facility; (ii) fund capitalized interest on the Bonds through and including September 1, 2024; and (iii) pay certain costs and expenses incurred by the Authority in connection with the Bonds.

<u>Carteret Project –</u> <u>Series 2022</u>

The proceeds of the sale of the County Guaranteed Parking Revenue Bonds, Series 2022 (Carteret Project), to the Borough of Carteret dated April 26, 2022 issued by the Authority is to be used to: (i) pay the costs of the acquisition of the Carteret Parking Facility, including any and all rights and easements necessary to operating the Parking Facility; (ii) fund capitalized interest on the Bonds for a period not to exceed 24 months; and (iii) pay certain costs in connection with the issuance and delivery of the Bonds.

#### 2. Summary of Significant Accounting Policies

#### A. Basis of Accounting and Presentation:

The Authority is generally a self-supporting entity and follows a proprietary fund type basis of accounting; accordingly, the accompanying financial statements are presented on that basis as an enterprise fund and have been prepared on the accrual basis and in accordance with generally accepted accounting principles. Additionally, the Authority maintains a fiduciary fund. Fiduciary funds are used to account for resources held for the benefit of parties outside the government and as the resources are not available to support the Authority's programs, these funds are not reflecting in the enterprise fund financial statements. The Authority's fiduciary fund is a custodial fund which primarily accounts for bonds issued on behalf of Townships and other entities located within Middlesex County to finance various projects. The custodial funds account for funds that arise from the bond transactions and are held on behalf of the borrowers.

## 2. Summary of Significant Accounting Policies – (Continued)

### A. Basis of Accounting and Presentation (continued)

In its accounting and financial reporting, the Authority follows the pronouncements of the Government Accounting Standards Board (GASB). Under GAAP, the Authority is considered to be a component unit of the County of Middlesex. Based upon the requirements set forth by the State of New Jersey, Department of Community Affairs, Division of Local Government Services, the Authority's reporting obligation is to issue stand alone financial statements, prepared on a GAAP basis.

#### B. Description of the Funds:

The Authority maintains unrestricted and restricted funds to account for its assets, liabilities, revenues, expenses and fund equity. Also, as the Authority chooses to utilize reserves in its accounting for various projects, in addition to restricted cash accounts, the financial statement account "net investment in project", is utilized as the offset to the applicable reserve category.

#### C. Net Position:

In the statement of net position, there are three classes of net position:

<u>Net Investment in Capital Assets</u> – consists of capital assets less accumulated depreciation as adjusted by outstanding debt.

<u>Restricted Net Position</u> – reports net position when constraints placed on the residual amount of noncapital assets are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted Net Position</u> – any portion of net position not already classified as either net investment in capital assets or net position – restricted, is classified as net position – unrestricted.

#### D. Revenues:

Revenues are recognized in the period in which they are earned. Expenses are recorded when the liability is incurred.

## 2. Summary of Significant Accounting Policies – (Continued)

### E. Capital Assets:

Property, equipment, leasehold improvements and right-of-use assets are stated at historical cost. Depreciation is determined using the straight-line basis, over estimated useful lives, and or, life of lease, where applicable, when placed in service. The capitalization of interest in capital assets is not recorded for the Authority's participation in conduit financings.

#### F. Cash Equivalents:

The Authority considers investments with maturities of three months or less at date of purchase to be cash equivalents.

#### G. Investments:

Investments are valued at fair value.

#### H. Use of Estimates:

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### I. Disclosures about Fair Value of Financial Instruments:

The following methods and assumptions were used to estimate the fair value of each class of financial instruments for which it is practicable to estimate that value:

<u>Cash and cash equivalents and short-term investments</u>: The carrying amount approximates fair value because of the short maturity of those instruments.

<u>Long-term investments</u>: The fair values of long-term investments are estimated based on quoted market prices for those or similar investments. Additional information pertinent to the value of these investments is provided in Note 3.

## 2. Summary of Significant Accounting Policies – (Continued)

#### I. Disclosures about Fair Value of Financial Instruments: (continued)

<u>Long-term debt</u>: The Authority's long-term debt is stated at face value, net of unamortized discounts and premiums. The debt is not traded and it is not practicable to determine its fair value without incurring excessive cost. Additional information pertinent to the Authority's long-term debt is provided in Note 4.

#### J. Debt Issue Costs

Debt issue costs are expensed in the year in which the debt is issued.

### K. Comparative Data

Comparative amounts for the prior year have been presented in order to provide an understanding of changes in the Authority's financial position and operations.

#### L. Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the statement of net position may report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period(s) and will not be recorded as an outflow of resources (expenditure/expense) until that time. The financial statements report deferred outflows for pension and other postemployment health benefit related reporting, including amounts related to differences between expected and actual experience; changes in assumptions and changes in proportion.

In addition to liabilities, the statement of net position may report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period(s) and will not be recorded as an inflow of resources (revenue) until that time. The financial statements report pension and other postemployment health benefit related deferred inflows relating to the difference in projected and actual earning along with changes in assumptions and proportion.

### M. Reporting of and Disclosures About Pension Liabilities

The financial statements include information relating to the net pension liabilities of the state sponsored, cost-sharing, multiple employer defined benefit pension plan in which the Authority participates, including information presented in these notes to the financial statements and the accompanying required supplementary information.

#### 2. Summary of Significant Accounting Policies – (Continued)

# N. Reporting of and Disclosures About OPEB Liabilities

The financial statements include information relating to the OPEB liabilities of the employer defined benefit retiree welfare plan (health benefits for retirees) in which the Authority participates, including information presented in these notes to the financial statements and the accompanying required supplementary information.

# O. Adopted and Recent Pronouncements

Adopted – In June 2017, the GASB issued Statement No. 87, "Leases", which is effective for fiscal years beginning after December 15, 2019 extended to June 15, 2021. The primary objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The Authority implemented GASB Statement No. 87 for its December 31, 2022 financial statements. See Note 12 Leases.

Adopted – In May 2019, the GASB issued Statement No. 91, "Conduit Debt Obligations", which is effective for fiscal years beginning after December 15, 2021. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. This Statement achieves those objectives by clarifying the existing definition of a conduit debt obligation; establishing that a conduit debt obligation is not a liability of the issuer; establishing standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations; and improving required note disclosures. The Authority implemented GASB Statement No. 91 for its December 31, 2022 financial statements. See Note 13 Conduit Debt.

Recent – In May 2020, the GASB issued Statement No. 96, "Subscription-Based Information Technology Arrangements", which is effective for fiscal years beginning after June 15, 2022. The objective of this Statement is to provide guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset—an intangible asset—and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. To the extent relevant, the

## 2. Summary of Significant Accounting Policies – (Continued)

#### O. Adopted and Recent Pronouncements – (Continued)

standards for SBITAs are based on the standards established in Statement No. 87, "Leases", as amended. Management is in the process of evaluating the impact of GASB Statement No. 96 on the Authority's financial statements.

#### 3. Deposits and Investments

### Cash and Cash Equivalents:

Operating cash, in the form of checking and money market accounts, is held in the Authority's name by commercial banking institutions. At December 31, 2022, the carrying amount of the Authority's deposits in the operating fund was \$74,879,494 and the carrying amount of the Authority's deposits in the fiduciary fund was \$4,076,705. The combined bank balance was \$80,761,640. Of the bank balance, \$1,518,584 was insured with Federal Deposit Insurance Corporation, \$71,956,396 was covered by GUDPA, and \$7,286,660 was uninsured. The uninsured funds are a combination of funds held on behalf of others which are exempt from GUDPA and funds deposited in banking institutions not covered by GUDPA. At December 31, 2021, the carrying amount of the Authority's deposits in the operating fund was \$74,191,229 and the carrying amount of the Authority's deposits in the fiduciary fund was \$4,119,521. The combined bank balance was \$77,619,310. Of the bank balance, \$1,356,908 was insured with Federal Deposit Insurance Corporation, \$69,364,207 was covered by GUDPA, and \$6,898,195 was uninsured. The uninsured funds are a combination of funds held on behalf of others which are exempt from GUDPA and funds deposited in banking institutions not covered by GUDPA.

Pursuant to GASB Statement No. 40, "Deposit and Investment Risk Disclosures" ("GASB 40"), the Authority's accounts are examined in order to determine exposure, if any, to Custodial Credit Risk (risk that in the event of bank failure, the Authority's deposits or investments may not be returned). Deposits are considered to be exposed to Custodial Credit Risk if they are: uncollateralized (securities not pledged to the depositor), collateralized with securities held by the pledging financial institution, or collateralized with securities held by the financial institution's trust department or agent but not in the Authority's name.

The types of securities which are permitted investments for Authority funds are established by New Jersey Statutes and the Authority's approved investment policy. All funds of the Authority may be invested in obligations of, or guaranteed by, the United States Government. In addition, certain funds of the Authority may be invested in: obligations of agencies of the U.S. government; obligations of, or guaranteed by, the State of New Jersey; collateralized certificates of deposit and repurchase agreements; commercial paper; and other securities which shall be authorized for the investment of funds in the custody of the Treasurer of the State of New Jersey.

## 3. Deposits and Investments (Continued)

#### Cash and Cash Equivalents (Continued):

The Authority has adopted a cash management plan that requires it to deposit public funds in public depositories protected from loss under the provisions of the Governmental Unit Deposit Protection Act ("GUDPA"). GUDPA was enacted in 1970 to protect Government Units from a loss of funds on deposit with a failed banking institution in New Jersey. N.J.S.A. 17:9-41 et. seq. establishes the requirements for the security of deposits of governmental units. The statute requires that no governmental unit shall deposit public funds in a public depository unless such funds are secured in accordance with the Act.

Public depositories include savings and loan institutions, banks (both state and national banks) and savings banks, the deposits of which are federally insured. All public depositories must pledge collateral, having a market value at least equal to five percent of the average daily balance of collected public funds, to secure the deposits of Governmental Units. If a public depository fails, the collateral it has pledged, plus the collateral of all other public depositories, is available to pay the full amount of their deposits to the Governmental Units.

#### Investments:

The Authority's investments consisted of U.S Government Securities, U.S. Treasury Notes, Repurchase Agreements, and Certificates of Deposit.

Credit Risk –GASB 40 requires credit risk disclosure for all debt security investments except for obligations of the U.S. government.

Custodial Credit Risk – For investments, custodial credit risk is the risk that in the event of the failure of the counter-party, the Authority will not be able to recover the value of its investments or collateral securities that are in the possession of the outside party. Investment securities are exposed to custodial credit risk if the securities are uninsured and are not registered in the name of the Authority.

The Authority manages custodial credit risk by limiting its investments to Fixed Income Securities, Certificates of Deposit and United States Treasury Securities and Notes.

The following is the detail of the balance of the Authority's investments as of December 31, 2022 and 2021.

# 3. Deposits and Investments (Continued)

### Investments (Continued):

		2022			
Investment Type	Fair Value	Level 1	Level 2	Level 3	
Operating Fund:				_	
U.S. Treasury Notes	\$4,040,292	\$4,040,292	\$ -	\$ -	
Repurchase Agreement	2,057,493	-	2,057,493	-	
Certificates of Deposit	2,445,094		2,445,094		
Total Operating Fund	8,542,879	4,040,292	4,502,587		
Fiduciary Fund:					
U.S. Government Securities	945,535	945,535	_	_	
Certificates of Deposit	379,636	379,636	_	_	
Total Fiduciary Fund	1,325,171	1,325,171			
rotar radotary rama	1,020,111				
Total Investments	\$ 9,868,050	\$5,365,463	\$4,502,587	\$ -	
			2021		
Investment Type	Fair Value	Level 1	Level 2	Level 3	
	Tan value		LCVCIZ	<u> LCVCIO</u>	
Operating Fund:					
U.S. Treasury Notes	\$ 2,446,908	\$ 2,446,908	\$ -	\$ -	
Repurchase Agreement	2,036,219	-	2,036,219	-	
Certificates of Deposit	4,470,684	_	4,470,684	-	
Total Operating Fund	8,953,811	2,446,908	6,506,903	_	
Fisheriam - Franch					
Fiduciary Fund:	500 700	500 700			
U.S. Government Securities	568,728	568,728	-	-	
Certificates of Deposit	372,998	372,998			
Total Fiduciary Fund	941,726	941,726			
Total Investments	\$ 9,895,537	\$ 3,388,634	\$6,506,903	\$ -	

The fiduciary fund investments are held in trust, with offsetting reserve accounts for the benefit of program participants and it is the intent of the Authority to hold all investments until their maturity.

GASB 72 established a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurement) and the lowest priority to unobservable inputs (level 3 measurement). The three levels of the fair value hierarchy under GASB 72 are:

## 3. Deposits and Investments - (Continued)

#### Investments – (Continued):

Level 1 - Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the Authority has the ability to access.

Level 2 - Inputs to the valuation methodology include:

- quoted prices for similar assets or liabilities in active markets;
- quoted prices for identical or similar assets or liabilities in inactive markets:
- inputs other than quoted prices that are observable for the asset or liability:
- inputs that are derived principally from or corroborated by observable market data by correlation or other means.

Level 3 – Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement.

Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

Following is a description of the valuation methodologies used for assets measured at fair value:

- Repurchase Agreement: Valued at the acquisition price as these assets are not traded and are held to maturity.
- US Treasury Bills and Securities: Valued at the closing price reported on the active market in which the security is traded. The U.S. Treasury Bills and Notes have a rating by S&P of AA to Aa.
- Certificates of Deposit: Valued at the acquisition price which equals fair value.

The preceding methods may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although management believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

## 3. Deposits and Investments - (Continued)

#### Investments – (Continued):

As of December 31, 2022, investments had the following maturities:

Investment Maturities (in Years)	<u>Amount</u>
Operating Fund:	
Less than 1	\$ 2,445,094
1 to 5	4,504,401
Greater than 5	1,593,384
Total Operating Fund	8,542,879
Fiduciary Fund: Less than 1	1,325,171
Total Fiduciary Fund	1,325,171
·	
Total Investments	\$ 9,868,050

#### 4. Capital Assets

Capital assets are stated at cost, which includes equipment acquisition costs and cost of construction, engineering, administrative and financial expenses, interest on bonds and notes during construction and organization expenses. Based upon the transfer of Roosevelt Care Center's title, the Authority recorded as contributed capital at December 31, 1999, the historical cost of the Center in the amount of \$33,418,754 along with accumulated depreciation of \$24.630.388 for a net contribution to capital in the amount of \$8,788,367. Also, on April 21, 2005, the County transferred the title of the new 180bed facility in the amount of \$25,152,288 along with accumulated depreciation of \$1,227,070 for a net contribution to capital in the amount of \$23,925,218. Subsequently, operations in the historic Roosevelt Care Center building were transferred to the new facilities. The County of Middlesex has chosen to undertake a project concerning this historic property and the historic building and adjoining buildings were transferred to the County of Middlesex, effective September 10, 2014. Additionally, the County of Middlesex determined to acquire the "The Meadows at Middlesex Golf Course," located in Plainsboro Township, for the County's Open Space Program, As a result, the Meadows Golf Course was sold to the County of Middlesex for the sum of \$7,070,000, effective March 7, 2014. The funds inuring to the Authority as the result of the sale have been reserved to pay future years' debt service associated with the debt issued to purchase the Meadows at Middlesex Golf Course. During the year ended December 31, 2021, the Authority began the New Brunswick Parking Deck project. The project is ongoing and considered construction in progress through the year ended December 31, 2022. The table below sets forth the capital asset activity for the year, including the transactions described above.

# 4. Capital Assets (Continued)

Net Investment in Capital Assets – Included in the Net Position section of the Statements of Net Position, is the account category "Net Investment in Capital Assets, Net of Related Debt", which at December 31, 2022 and 2021 is reported at (\$50,401,723) and (\$49,372,752), respectively. The negative position of this account is a result of the recording of depreciation on the Heldrich Center project coupled with the non-payment by the Heldrich Center project of maturing bond principal and interest of the Center's CRDA loans and various series of its revenue bonds that were issued with respect to the project (See Note 16).

Capital asset activity for the year ended December 31, 2022 was as follows:

	Beginning			
	Balance			Ending
	(Restated)	Additions	Retirements	Balance
Business-type Activities:				
Capital Assets, Not Being Depreciated/Amortized:				
Construction in Progress	\$ 3,732,765	\$ 11,236,154	\$ -	\$ 14,968,919
Land	6,220,000	200,000		6,420,000
Total Capital Assets, Not Being Depreciated/Amortized:	9,952,765	11,436,154		21,388,919
Capital Assets That Are Being Depreciated/Amortized:				
Furniture and Fixtures	6,340,550	-	-	6,340,550
Machinery and Equipment	378,657	=	-	378,657
Vehicles	191,848	70,741	-	262,589
Right-of-Use Asset - Office Space	736,407	-	-	736,407
Leasehold Improvements	9,286	-	-	9,286
Buildings	22,163,602	5,292,161	-	27,455,763
Heldrich Center	93,619,683	50,000		93,669,683
Total Capital Assets Being Depreciated/Amortized:	123,440,033	5,412,902		128,852,935
Less Accumulated Depreciation/Amortization for:				
Furniture and Fixtures	(6,262,612)	(37,445)	-	(6,300,057)
Machinery and Equipment	(270,731)	(31,231)	-	(301,962)
Vehicles	(159,811)	(20,614)	-	(180,425)
Right-of-Use Asset - Office Space	(111,859)	(111,859)	-	(223,718)
Leasehold Improvements	(8,268)	(798)	-	(9,066)
Buildings	(15,248,316)	(855,658)	-	(16,103,974)
Heldrich Center	(34,302,758)	(2,344,992)		(36,647,750)
Total Accumulated Depreciation/Amortization	(56,364,355)	(3,402,597)		(59,766,952)
Total Capital Assets being Depreciated/Amortized, Net	67,075,678	2,010,305		69,085,983
Net Capital Assets	\$ 77,028,443	\$ 13,446,459	\$ -	\$ 90,474,902

# 4. Capital Assets - (Continued)

Capital asset activity for the year ended December 31, 2021 was as follows:

Capital Assets, Not Being Depreciated/Amortized:   Capital Assets That Are Being Depreciated/Amortized:   Capital Assets Office Space   Capital Assets Depreciated/Amortized:   Capital Assets Depreciated/A		Beginning Balance (Restated)	Additions (Restated)	Retirements	Ending Balance (Restated)		
Construction in Progress Land         \$ -         \$ 3,732,765         \$ -         \$ 3,732,765           Land         -         6,220,000         -         6,220,000           Total Capital Assets, Not Being Depreciated/Amortized:         -         9,952,765         -         9,952,765           Capital Assets That Are Being Depreciated/Amortized:         Furniture and Fixtures         6,345,155         -         (4,605)         6,340,550           Machinery and Equipment         378,657         -         -         378,657           Vehicles         261,183         -         (69,335)         191,848           Right-of-Use Asset - Office Space         736,407         -         -         -         736,407           Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         -         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (20,600)	**						
Land         -         6,220,000         -         6,220,000           Total Capital Assets, Not Being Depreciated/Amortized:         -         9,952,765         -         9,952,765           Capital Assets That Are Being Depreciated/Amortized:         Furniture and Fixtures         6,345,155         -         (4,605)         6,340,550           Machinery and Equipment         378,657         -         -         378,657           Vehicles         261,183         -         (69,335)         191,848           Right-of-Use Asset - Office Space         736,407         -         -         736,407           Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles<	- · ·						
Total Capital Assets, Not Being Depreciated/Amortized:         -         9,952,765         -         9,952,765           Capital Assets That Are Being Depreciated/Amortized:         Furniture and Fixtures         6,345,155         -         (4,605)         6,340,550           Machinery and Equipment         378,657         -         -         378,657           Vehicles         261,183         -         (69,335)         191,848           Right-of-Use Asset - Office Space         736,407         -         -         736,407           Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)	9	\$ -	. , ,	\$ -	. , ,		
Capital Assets That Are Being Depreciated/Amortized: Furniture and Fixtures 6,345,155 - (4,605) 6,340,550 Machinery and Equipment 378,657 378,657 Vehicles 261,183 - (69,335) 191,848 Right-of-Use Asset - Office Space 736,407 736,407 Leasehold Improvements 11,811 - (2,525) 9,286 Buildings 22,163,602 22,163,602 Heldrich Center 93,569,683 50,000 - 93,619,683 Total Capital Assets Being Depreciated/Amortized: 123,466,498 50,000 (76,465) 123,440,033  Less Accumulated Depreciation/Amortization for: Furniture and Fixtures (6,215,810) (50,857) 4,055 (6,262,612) Machinery and Equipment (229,257) (41,474) - (270,731) Vehicles (201,600) (13,520) 55,309 (159,811) Right-of-Use Asset - Office Space - (111,859) - (111,859) Leasehold Improvements (8,354) (798) 884 (8,268) Buildings (14,389,633) (858,683) - (15,248,316) Heldrich Center (31,965,516) (2,337,242) - (34,302,758) Total Capital Assets being Depreciated/Amortized, Net 70,456,328 (3,364,433) (16,217) 67,075,678							
Furniture and Fixtures 6,345,155 - (4,605) 6,340,550 Machinery and Equipment 378,657 378,657 Vehicles 261,183 - (69,335) 191,848 Right-of-Use Asset - Office Space 736,407 736,407 Leasehold Improvements 11,811 - (2,525) 9,286 Buildings 22,163,602 22,163,602 Heldrich Center 93,569,683 50,000 - 93,619,683 Total Capital Assets Being Depreciated/Amortized: 123,466,498 50,000 (76,465) 123,440,033 Lease Accumulated Depreciation/Amortization for:  Furniture and Fixtures (6,215,810) (50,857) 4,055 (6,262,612) Machinery and Equipment (229,257) (41,474) - (270,731) Vehicles (201,600) (13,520) 55,309 (159,811) Right-of-Use Asset - Office Space - (111,859) - (111,859) Leasehold Improvements (8,354) (798) 884 (8,268) Buildings (14,389,633) (858,683) - (15,248,316) Heldrich Center (31,965,516) (2,337,242) - (34,302,758) Total Accumulated Depreciated/Amortization (53,010,170) (3,414,433) 60,248 (56,364,355) Total Capital Assets being Depreciated/Amortized, Net 70,456,328 (3,364,433) (16,217) 67,075,678	Total Capital Assets, Not Being Depreciated/Amortized:		9,952,765		9,952,765		
Machinery and Equipment         378,657         -         -         378,657           Vehicles         261,183         -         (69,335)         191,848           Right-of-Use Asset - Office Space         736,407         -         -         736,407           Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         - <td>Capital Assets That Are Being Depreciated/Amortized:</td> <td></td> <td></td> <td></td> <td></td>	Capital Assets That Are Being Depreciated/Amortized:						
Vehicles         261,183         -         (69,335)         191,848           Right-of-Use Asset - Office Space         736,407         -         -         736,407           Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)	Furniture and Fixtures	6,345,155	-	(4,605)	6,340,550		
Right-of-Use Asset - Office Space         736,407         -         -         736,407           Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciated/Amortized, Net         70	Machinery and Equipment	378,657	-	-	378,657		
Leasehold Improvements         11,811         -         (2,525)         9,286           Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being De	Vehicles	261,183	-	(69,335)	191,848		
Buildings         22,163,602         -         -         22,163,602           Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         6	Right-of-Use Asset - Office Space	736,407	-	-	736,407		
Heldrich Center         93,569,683         50,000         -         93,619,683           Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Leasehold Improvements	11,811	-	(2,525)	9,286		
Total Capital Assets Being Depreciated/Amortized:         123,466,498         50,000         (76,465)         123,440,033           Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Buildings	22,163,602	-	-	22,163,602		
Less Accumulated Depreciation/Amortization for:         Furniture and Fixtures       (6,215,810)       (50,857)       4,055       (6,262,612)         Machinery and Equipment       (229,257)       (41,474)       -       (270,731)         Vehicles       (201,600)       (13,520)       55,309       (159,811)         Right-of-Use Asset - Office Space       -       (111,859)       -       (111,859)         Leasehold Improvements       (8,354)       (798)       884       (8,268)         Buildings       (14,389,633)       (858,683)       -       (15,248,316)         Heldrich Center       (31,965,516)       (2,337,242)       -       (34,302,758)         Total Accumulated Depreciation/Amortization       (53,010,170)       (3,414,433)       60,248       (56,364,355)         Total Capital Assets being Depreciated/Amortized, Net       70,456,328       (3,364,433)       (16,217)       67,075,678	Heldrich Center	93,569,683	50,000	-	93,619,683		
Furniture and Fixtures         (6,215,810)         (50,857)         4,055         (6,262,612)           Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Total Capital Assets Being Depreciated/Amortized:	123,466,498	50,000	(76,465)	123,440,033		
Machinery and Equipment         (229,257)         (41,474)         -         (270,731)           Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Less Accumulated Depreciation/Amortization for:						
Vehicles         (201,600)         (13,520)         55,309         (159,811)           Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Furniture and Fixtures	(6,215,810)	(50,857)	4,055	(6,262,612)		
Right-of-Use Asset - Office Space         -         (111,859)         -         (111,859)           Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Machinery and Equipment	(229,257)	(41,474)	-	(270,731)		
Leasehold Improvements         (8,354)         (798)         884         (8,268)           Buildings         (14,389,633)         (858,683)         -         (15,248,316)           Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Vehicles	(201,600)	(13,520)	55,309	(159,811)		
Buildings       (14,389,633)       (858,683)       -       (15,248,316)         Heldrich Center       (31,965,516)       (2,337,242)       -       (34,302,758)         Total Accumulated Depreciation/Amortization       (53,010,170)       (3,414,433)       60,248       (56,364,355)         Total Capital Assets being Depreciated/Amortized, Net       70,456,328       (3,364,433)       (16,217)       67,075,678	Right-of-Use Asset - Office Space	-	(111,859)	-	(111,859)		
Heldrich Center         (31,965,516)         (2,337,242)         -         (34,302,758)           Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Leasehold Improvements	(8,354)	(798)	884	(8,268)		
Total Accumulated Depreciation/Amortization         (53,010,170)         (3,414,433)         60,248         (56,364,355)           Total Capital Assets being Depreciated/Amortized, Net         70,456,328         (3,364,433)         (16,217)         67,075,678	Buildings	(14,389,633)	(858,683)	-	(15,248,316)		
Total Capital Assets being Depreciated/Amortized, Net 70,456,328 (3,364,433) (16,217) 67,075,678	Heldrich Center	(31,965,516)	(2,337,242)	-	(34,302,758)		
	Total Accumulated Depreciation/Amortization	(53,010,170)	(3,414,433)	60,248	(56,364,355)		
Net Capital Assets         \$ 70,456,328         \$ 6,588,332         \$ (16,217)         \$ 77,028,443	Total Capital Assets being Depreciated/Amortized, Net	70,456,328	(3,364,433)	(16,217)	67,075,678		
	Net Capital Assets	\$ 70,456,328	\$ 6,588,332	\$ (16,217)	\$ 77,028,443		

Depreciation and amortization is calculated on a straight-line basis for each of applicable capital asset categories.

Furniture and Fixtures	5 years
Machinery and Equipment	7 years
Vehicles	5 years
Right-of-Use Asset – Office Space	79 months
Leasehold Improvements	5 years
Recreation Equipment	5 years
Golf Courses	5 years
Buildings	10-25 years
Heldrich Center	40 years

## 5. Net Investment in Capital Lease and Improvement Programs

Minimum payments from participants are equal to the annual debt service of the outstanding bonds. These programs are accounted for as direct financing leases and loans. The unearned income represents the corresponding cost to be incurred in connection with the purchase, acquisition and installation of equipment and improvements identified in the program. The net investment in the capital lease and improvement programs represents the cost of the capital equipment and improvements.

	<u>2022</u>	2021
Total minimum lease payment to be received net accounts receivable/(unearned income)	 50,064,499 4,202,880	 77,298,798 (5,352,367)
Net investment in capital lease and improvement programs	\$ 54,267,379	\$ 71,946,431
Future minimum lease payments receivable:		
Year	Amount	
2023	\$ 23,530,433	
2024	9,692,721	
2025	7,472,170	
2026	4,269,821	
2027	3,157,530	
Thereafter	 6,144,704	
	\$ 54,267,379	

### 6. Long-Term Liabilities

During the year ended December 31, 2022, the following changes occurred in long-term liabilities.

		(Restated) Beginning <u>Balance</u>		<u>Increases</u>	į	Decreases		Ending Balance
Bonds and loans payable:	•	004 040 004	•	45 004 004	•	00 000 050	•	400 400 000
Revenue bonds payable	\$	204,212,634	\$	15,281,921	\$	20,068,253	\$	199,426,302
Loans payable		20,000,000		-		-		20,000,000
Unamortized premium		24,598,769		1,113,684		445,478		25,266,975
Total bonds and loans payable		248,811,403		16,395,605		20,513,731		244,693,277
Other Liabilities:								
Lease		647,459		-		106,962		540,497
Compensated Absences		358,918		-		30,597		328,321
Reserve for COBRA/Workers Comp Insurance		907,488		-		221,671		685,817
Post-employment health benefits liability		203,313,471		-		22,721,243		180,592,228
Net pension liability		22,985,491		3,322,169		-		26,307,660
Reserve for proceeds, acquisitions and refunding escrow		182,726		51,467		-		234,193
Funds held in trust		13,606,905		101,113				13,708,018
Total other liabilities		242,002,458		3,474,749		23,080,473		222,396,734
Total	\$	490,813,861	\$	19,870,354	\$	43,594,204	\$	467,090,011
Current portion	\$	27,265,215					\$	30,216,374

# 6. Long-Term Liabilities – (Continued)

During the year ended December 31, 2021, the following changes occurred in long-term liabilities.

		(Restated) Beginning Balance		(Restated) Increases		(Restated) Decreases		(Restated) Ending <u>Balance</u>
Bonds and loans payable:	_		_		_		_	
Revenue bonds payable	\$	162,908,901	\$	59,407,037	\$	18,103,304	\$	204,212,634
Loans payable		20,000,000		-		-		20,000,000
Unamortized premium		13,423,849		12,625,032		1,450,112		24,598,769
Total bonds and loans payable		196,332,750		72,032,069		19,553,416		248,811,403
Other Liabilities:		_		_				
Lease		746,976		-		99,517		647,459
Compensated Absences		394,708		-		35,790		358,918
Reserve for COBRA/Workers Comp Insurance		394,453		513,035		-		907,488
Post-employment health benefits liability		196,487,561		6,825,910		-		203,313,471
Net pension liability		36,285,947		-		13,300,456		22,985,491
Reserve for proceeds, acquisitions and refunding escrow		180,307		2,419		-		182,726
Funds held in trust		13,363,273		243,632				13,606,905
Total other liabilities		247,853,225		7,584,996		13,435,763		242,002,458
Total	\$	444,185,975	\$	79,617,065	\$	32,989,179	\$	490,813,861
Current portion	\$	25,193,304					\$	27,265,215

# **Bonds, Notes and Loans Payable**

The Authority's bonds payable at December 31, 2022 and 2021 are as follows:

	2022		 2021			
Utility System Revenue Bonds, Perth Amboy Franchise Acquisition Project, \$24,469,076.20, Series B Capital Appreciation Bonds, City- Guaranteed, maturing serially from 2015 through 2026, at interest rates from 5.030% to 5.18%	\$	6,227,752	\$ 8,333,261			
Perth Amboy Lease & Franchise Extension Project Revenue Bonds, Series 2004, City-Guaranteed, maturing serially through 2034, at interest rates from 5.14% to 6.67%		12,873,418	13,616,013			
Heldrich Hotel/Conference Project Revenue Bonds, Series 2005, maturing serially through 2037, at interest rates from 4.95% to 8.75%		62,855,000	62,855,000			
Heldrich Center Hotel/Conference Project Senior Revenue Bonds, Series 2007, maturing serially through 2037, at an interest rate of 8.750 %		1,805,000	1,805,000			
Capital Equipment and Improvement Revenue Bonds \$13,100,000, Series 2008, County-Guaranteed, maturing serially through 2023, at interest rates from 3.500% to 4.80%		60,000	120,000			
Capital Equipment and Improvement Revenue Bonds \$1,535,517, Series 2009, County-Guaranteed, maturing serially through 2024, at interest rates from 1.000% to 3.25%		243,949	356,387			

# 6. Long-Term Liabilities – (Continued)

# **Bonds, Notes and Loans Payable – (Continued)**

	2022		2021	
Meadows at Middlesex Golf Course Refunding Bonds \$4,755,000, Series 2009, County-Guaranteed, maturing serially through 2024, at interest rates from 2.000% to 4.00%	\$	865,000	\$	1,275,000
Open Space Trust Fund Refunding Revenue Bonds, \$46,830,000, Series 2011, County-Guaranteed, maturing serially serially through 2023, at interest rates from 3.000% to 5.00%		5,715,000		11,155,000
Middlesex County Golf Courses Revenue Refunding Bonds, Series 2013, County-Guaranteed, maturing serially through 2029, at interest rates from 2.000% to 4.716%		6,270,000		7,025,000
Open Space Trust Fund Refunding Revenue Bonds, \$19,160,000 Series 2016, County-Guaranteed, maturing serially through 2029, at interest rates from 2.125% to 5.00%		17,095,000		19,160,000
Capital Equipment and Improvement Revenue Bonds \$7,394,719, Series 2017, County-Guaranteed, maturing serially through 2022, at interest rates from 3.000% to 4.00%		-		1,567,642
Capital Equipment and Improvement Revenue Bonds \$5,182,564, Series 2018, County-Guaranteed, maturing serially through 2023, at interest rate of 4.000%		1,208,611		2,370,737
Capital Equipment and Improvement Revenue Bonds \$6,719,047, Series 2019, County-Guaranteed, maturing serially through 2024, at interest rate of 4.000%		2,832,959		4,168,253
Capital Equipment and Improvement Revenue Bonds \$13,620,122, Series 2020, County-Guaranteed, maturing serially through 2025, at interest rates of 2.000% to 5.000%		8,363,178		10,998,304
Capital Equipment and Improvement Revenue Bonds \$9,042,037, Series 2021, County-Guaranteed, maturing serially through 2026, at interest rate of 5.000%		7,364,514		9,042,037
City of New Brunswick Parking Deck Project Bond \$50,365,000, Series 2021, County-Guaranteed, maturing serially through 2051, at an interest rate of 4.000% to 5.000%		50,365,000		50,365,000

# 6. Long-Term Liabilities – (Continued)

# Bonds, Notes and Loans Payable - (Continued)

	_	2022	 2021
Carteret Project Parking Revenue Bond \$5,505,000, Series 2022, County-Guaranteed, maturing serially through 2052, at an interest rate of 5.000%	\$	5,505,000	\$ -
Capital Equipment and Improvement Revenue Bonds \$9,776,921, Series 2022, County-Guaranteed, maturing serially through 2027, at an interest rate of 5.000%		9,776,921	
Subtotal - Bonds and Notes Payable		199,426,302	 204,212,634
Loans Payable:			
Casino Reinvestment Development Authority Loans - 2005 payable serially 2011 through 2031 at 3.821% interest rate		15,000,000 5,000,000	 15,000,000 5,000,000
Subtotal Loans Payable		20,000,000	 20,000,000
Subtotal Bonds, Notes and Loans Payable		219,426,302	224,212,634
Unamortized Bond Discounts/Premiums - Net		25,266,975	 24,598,769
Total Debt and Debt Related Liabilities	\$	244,693,277	\$ 248,811,403

# Aggregate long-term debt outstanding is as follows:

<u>Year</u>	Principal	Interest	Total
2023	\$ 40,566,343	\$ 51,724,290	\$ 92,290,633
2024	17,593,375	12,878,164	30,471,539
2025	16,077,550	10,571,115	26,648,665
2026	14,275,429	9,790,038	24,065,467
2027	11,471,838	5,861,787	17,333,625
2028-2032	41,868,900	23,195,653	65,064,553
2033-2037	36,907,867	14,524,771	51,432,638
2038-2042	11,150,000	7,455,300	18,605,300
2043-2047	14,530,000	4,906,150	19,436,150
2048-2052	14,985,000	1,608,950	16,593,950
	\$ 219,426,302	\$ 142,516,218	\$ 361,942,520

### 7. Middlesex County Utilities Authority Operating Agreement

On July 1, 1994, the Middlesex County Improvement Authority (MCIA) entered into a one-year renewable agreement with the Middlesex County Utilities Authority (MCUA) allowing operation of an Interim Bulky Waste Recycling Program (BWRP) on a portion of the Middlesex County Landfill by the Improvement Authority. This agreement, in its original form, remained in place until 1997.

Under this agreement, MCUA was responsible for filing all required applications and submissions and obtaining all required permits for the operation of the landfill and the BWRP for applicable state, county and municipal agencies, for all billing and collection of tipping fees including applicable landfill taxes imposed by law for each ton of waste entering the landfill.

The MCUA was then obligated to remit \$21.00 per ton of Bulky Waste (ID-13) to the Improvement Authority following the end of each month. Any revenue generated from the marketing of materials from the Bulky Waste Recycling Operation was the property of the MCIA.

The MCIA is responsible for providing adequate management personnel to operate and maintain the BWRP and to ensure all plans, licenses and regulations are followed.

Under the same agreement, the Improvement Authority had entered into an operating lease with the Utilities Authority for equipment, equipment maintenance and insurance in the amount of \$30,630 per month.

On January 1, 1998, entering into a one-year agreement with the option to be extended by both parties for three additional one-year periods amended the original agreement.

In addition to the amended operating agreement, on January 1, 1998, the MCUA and MCIA entered into a three-year agreement whereby MCUA will pay to the MCIA \$1.85 per ton for all waste deposited at the Middlesex County Landfill which it collects from municipalities and haulers. This requirement supersedes the payment of \$21.00 per ton of Bulky Waste stipulated in the previous agreement.

The operating agreement between the MCIA and the MCUA was renewed on January 1, 2005 for a period of five calendar years terminating in 2009. Under the terms of this Interlocal Service Agreement, the MCUA will pay to the MCIA a flat annual fee of \$2,000,000. In addition, the MCIA will receive a portion of the MCUA Solid Waste Services Fee in the amount of \$3.00 per ton collected on all waste entering the landfill and \$3.00 per ton for all waste transported out of Middlesex County as reported and paid by solid waste haulers. In exchange, MCIA has agreed to use the amounts received to provide for recycling activities and effectively manage, operate and maintain the recycling activities in an efficient and environmentally responsible manner.

### 7. Middlesex County Utilities Authority Operating Agreement – (Continued)

Under the terms of the renewal agreement, the MCUA will continue to lease heavy equipment to the MCIA, at no cost, for landfill recycling activities.

On January 1, 2010, entering into a five-year agreement, the MCUA pays the MCIA \$5.00 per ton for all waste collected at the Middlesex County Landfill which it collects from municipalities and haulers. The MCUA will pay a sum of \$6.00 per ton in 2012 and 2013 for all waste transported out of Middlesex County as reported and paid by solid waste haulers. In exchange, MCIA has agreed to use the fee from the MCUA for expenses it incurs with regard to the County Recycling Programs and shared services program in order to be able to reduce costs of the municipalities for the County Recycling Programs, to reduce the volume of material going to the Landfill, and for expenses incurred by the MCIA related to associated activities. On January 1, 2015, entering into a five-year agreement, the MCUA agrees to contribute funds annually to the MCIA to be used to assist the MCIA in funding the County Recycling Programs and other solid waste and recycling programs beneficial to both agencies. The agreement was not renewed after the termination date, however the Authority and MCUA continue to operate under the same terms of the expired agreement.

#### 8. Roosevelt Care Center Facilities

The Roosevelt Care Center, Edison facility, is a 530-bed long-term healthcare facility ("Roosevelt Care Center", the "Facility" or the "Center") owned by the County of Middlesex (the "County"). In June 1997, the County, through the Authority, implemented a public/private partnership undertaking for the effective and efficient operation of the Facility.

Pursuant to a lease and agreement dated June 14, 1997 between the County and the Authority (the "Lease Agreement"), the County leased to the Authority, for a nominal fee, the Facility's real and personal property and other related records for a period of ten years, which may be extended to the maximum term permitted under the law. The Lease Agreement obligates the Authority to provide, either directly or by contract, for the long-term management, administration, operation and maintenance services (the "Management Services") for the Roosevelt Care Center. The Lease Agreement also required the Authority to assume substantially all of the personnel employed by the County at the Roosevelt Care Center (the "Roosevelt employees"). Subsequently, on May 6, 1999, the Board of Chosen Freeholders adopted a resolution authorizing the transfer of ownership of the Center from the County to the Authority. On November 15, 1999, the Board of Chosen Freeholders adopted a resolution affirming the sale of the Roosevelt Care Center to the Authority. Agreements and contracts authorizing the transfer of lands and buildings were executed on January 19, 2000 and title of the property was transferred to the Authority.

#### 8. Roosevelt Care Center Facilities - (Continued)

Subsequent to the initial transfer of the Center to the Authority, the Center was managed via a series of management agreements with third-party vendors. Effective October 1, 2002, the MCIA is operating the Center utilizing Authority personnel. Additionally, as per resolutions adopted by both the County of Middlesex and the Authority, an Interagency Agreement was made effective February 9, 2011 for the Authority to own and hold the license to operate a new 180-bed long-term care facility constructed by the County of Middlesex located in the Authority of Old Bridge. Roosevelt Care Center in Old Bridge began operations in the later part of 2011.

Roosevelt Care Center facilities reviews its accounts receivable with corresponding adjustments to revenue reported on a periodic basis. The facilities had patient's receivable recorded at year-end in the amounts of \$5,981,683 and \$4,941,075 for the years 2021 and 2020, respectively. As a result of the transfer of the Center's title for the Edison facility, the Authority recorded as contributed capital the historical cost of the Center in the amount of \$33,418,754 along with accumulated depreciation of \$24,630,388 for a net contribution to capital in the amount of \$8,788,367. Also, with the transfer of title of the 180-bed facility also on the Edison campus, the amount of \$25,152,288 is recorded as contributed capital. As indicated above, operations in the historic Roosevelt Care Center building were transferred to new facilities and the County of Middlesex desired to undertake a project concerning the historic property, resulting in the transfer of the historic building and adjoining buildings to the County of Middlesex, effective September 10, 2014. The Authority's financial statements reflect the capital asset activity based upon this transfer.

#### 9. Pension Plans

#### Description of Plan

The State of New Jersey, Division of Pension and Benefits (the Division) was created and exists pursuant to N.J.S.A. 52:18A to oversee and administer the pension trust and other postemployment benefit plans sponsored by the State of New Jersey (the State). According to the State of New Jersey Administrative Code, all obligations of the Systems will be assumed by the State of New Jersey should the plans terminate. Each defined benefit pension plan's designated purpose is to provide retirement, death and disability benefits to its members. The authority to amend the provision of plan rests with new legislation passed by the State of New Jersey. Pension reforms enacted pursuant to Chapter 78, P.L. 2011 included provisions creating special Pension Plan Design Committees for the Public Employees' Retirement System (PERS), once a Target Funded Ratio (TFR) is met, that will have the discretionary authority to modify certain plan design features, including member contribution rate; formula for calculation of final compensation or final salary; fraction used to calculate a retirement allowance; age at which a member may be eligible and the benefits for service or early retirement; and

### 9. Pension Plans – (Continued)

benefits provided for disability retirement. The committee will also have the authority to reactivate the cost of living adjustment (COLA) on pensions.

However, modifications can only be made to the extent that the resulting impact does not cause the funded ratio to drop below the TFR in any one year of a 30-year projection period. The Division issues a publicly available financial report that includes the financial statements and required supplementary information for each of the plans. This report may be accessed via the Division of Pensions and Benefits website, at www.state.nj.us/treasury/pensions, or may be obtained by writing to the Division of Pensions and Benefits, PO Box 295, Trenton, New Jersey, 08625.

### Public Employees' Retirement System

The Public Employees' Retirement System is a cost-sharing, multiple employer defined benefit pension plan as defined in GASB Statement No. 68. The Plan is administered by The New Jersey Division of Pensions and Benefits (Division). The more significant aspects of the PERS Plan are as follows:

Plan Membership and Contributing Employers - Substantially all full-time employees of the State of New Jersey or any county, municipality, school district or public agency are enrolled in PERS, provided the employee is not required to be a member of another state-administered retirement system or other state pension fund or other jurisdiction's pension fund.

Membership and contributing employers of the defined benefit pension plan consisted of the following at June 30, 2022 and 2021:

•	2022	2021
Inactive plan members or beneficiaries currently receiving benefits	187,372	184,775
Inactive plan members entitled to but not yet receiving benefits	1,782	877
Active plan members	239,902	246,776
Total	429,056	432,428
Contributing Employers –	1,683	1,683

For the year ended December 31, 2022 and 2021 the Authority's covered payroll for all employees was \$12,501,983 and \$12,405,671. Covered payroll refers to pensionable compensation, rather than total compensation, paid by the Authority to active employees covered by the Plan.

#### 9. Pension Plans – (Continued)

Specific Contribution Requirements and Benefit Provisions – The contribution policy is set by N.J.S.A 43:15A and requires contributions by active members and contributing employers. Members contribute at a uniform rate. The member contribution rate was 7.50% in State fiscal year 2021 and State fiscal year 2022. Employers' contribution amounts are based on an actuarially determined rate, which includes the normal cost and unfunded accrued liability.

The annual employer contributions include funding for basic retirement allowances and noncontributory death benefits. Authority contributions are due and payable on April 1st in the second fiscal period subsequent to plan year for which the contributions requirements were calculated.

It is assumed that the Local employers will contribute 100% of their actuarially determined contribution, except for FYE 2022 and FYE 2023 when the impact of the recent demographic assumption changes is phased-in, and 100% of their Non-Contributory Group Insurance Premium Fund (NCGIPF) contribution. The State contributed 107.91% of the actuarially determined contribution for fiscal year ending June 30, 2023 at the beginning of the fiscal year. This contribution has been included in the projections. In subsequent years, it is assumed that the State will contribute 100% of their actuarially determined contribution and NCGIPF contribution. The 100% contribution rate is the total State contribution rate expected to be paid in fiscal year ending June 30, 2023 with respect to the actuarially determined contribution for the fiscal year ending June 30, 2023 for all State administered retirement systems.

In accordance with Chapter 98, P.L. 2017, PERS receives 21.02% of the proceeds of the Lottery Enterprise for a period of 30 years. Revenues received from lottery proceeds are assumed to be contributed to the System on a monthly basis.

The Authority's contributions are due and payable on April 1st in the second fiscal period subsequent to plan year for which the contributions requirements were calculated. The Authority's payments to PERS during the years ending December 31, 2022 and 2021 consisted of the following:

	2022	2021
Total Regular Billing	\$2,272,290	\$2,434,175

The Authority recognizes liabilities to PERS and records expenses for same in the fiscal period that bills become due.

The vesting and benefit provisions are set by N.J.S.A. 43:15A. PERS provides retirement, death and disability benefits. All benefits vest after ten years of service, except for medical benefits, which vest after 25 years of service or under the disability provisions of PERS.

# 9. Pension Plans – (Continued)

The following represents the membership tiers for PERS:

<u>Tier</u>	<u>Definition</u>
1	Members who were enrolled prior to July 1, 2007.
2	Members who were eligible to enroll on or after July 1, 2007 and prior to November 2, 2008
3	Members who were eligible on or after November 1, 2009 and prior to May 22, 2010
4	Members who were eligible to enroll on or after May 22, 2010 and prior to June 28, 2011
5	Members who were eligible to enroll on or after June 28, 2011

A service retirement benefit of 1/55th of final average salary for each year of service credit is available to tier 1 and 2 members upon reaching age 60 and to tier 3 members upon reaching age 62. Service retirement benefits of 1/60th of final average salary for each year of service credit is available to tier 4 members upon reaching age 62 and tier 5 members upon reaching age 65. Early retirement benefits are available to tier 1 and 2 members before reaching age 60, to tier 3 and 4 members before age 62 and tier 5 members with 30 or more years of service credit before age 65. Benefits are reduced by a fraction of a percent for each month that a member retires prior to the retirement age of his/her respective tier.

Tier 1 members can receive an unreduced benefit from age 55 to age 60 if they have at least 25 years of service. Deferred retirement is available to members who have at least 10 years of service credit and have not reached the service retirement age for the respective tier.

Pension Liabilities, Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions – At June 30, 2022, the PERS reported a collective net pension liability of \$15,219,184,920 for its Non-State Employer Member Group. The Authority's proportionate share of the net pension liability for the Non-State Employer Member Group that is attributable to the Authority was \$26,307,660 or 0.1743224653%, which was a decrease of 0.0197052453% from its proportion measured as of June 30, 2021.

At June 30, 2021, the PERS reported a collective net pension liability of \$11,972,782,878 for its Non-State Employer Member Group. The Authority's proportionate share of the net pension liability for the Non-State Employer Member Group that is attributable to the Authority was \$22,985,491 or 0.1940277106%.

# 9. Pension Plans – (Continued)

The following presents a summary of the proportionate share of the State of New Jersey's changes in the collective deferred outflows of resources and deferred inflows of resources attributable to the Authority for the years ended December 31, 2022 and 2021:

	2022			
		Deferred Outflows		Deferred Inflows
	of I	Resources	of	Resources
Differences between expected and actual experience	\$	189,877	\$	167,444
Changes of assumptions  Net difference between projected and actual investment earnings		81,509		3,939,298
on pension plan investments		1,088,850		-
Changes in proportion		-		8,157,190
Authority contributions subsequent to the measurement date		1,099,145		
	\$	2,459,381	\$	12,263,932
		20	21	
		Deferred		Deferred
		Outflows		Inflows
	of I	Resources	of	Resources

	Outflows Resources	of l	Inflows Resources
Differences between expected and actual experience Changes of assumptions	\$ 362,511 119.708	\$	164,549 8,182,984
Net difference between projected and actual investment earnings on pension plan investments	-		6,054,982
Changes in proportion Authority contributions subsequent to the measurement date	\$ - 1,136,144 1,618,363	\$	8,092,288 - 22,494,803

The \$1,099,145 of deferred outflows of resources resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction to the net pension liability in the year ending December 31, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended	
December 31,	Amount
2023	\$ (5,630,744)
2024	(3,273,307)
2025	(2,373,778)
2026	395,387
2027	(21,254)
Total	\$ (10,903,696)

### 9. Pension Plans – (Continued)

Actuarial Assumptions- The collective pension liability for the June 30, 2022 measurement date was determined by an actuarial valuation as of July 1, 2021, which was rolled forward to June 30, 2022. This actuarial valuation used the following assumptions:

June 30, 2022 and 2021

Inflation rate:

 Price
 2.75%

 Wage
 3.25%

 Salary Increases:
 2.00 - 6.55%

based on years of service

Investment rate of return 7.00%

Pre-retirement mortality rates were based on the Pub-2010 General Below-Median Income Employee mortality table with an 82.2% adjustment for males and 101.4% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Post-retirement mortality rates were based on the Pub-2010 General Below-Median Income Healthy Retiree mortality table with a 91.4% adjustment for males and 99.7% adjustment for females, and with future improvement from the base year of 2010 on a generational basis.

Disability retirement rates used to value disabled retirees were based on the Pub-2010 Non-Safety Disabled Retiree mortality table with a 127.7% adjustment for males and 117.2% adjustment for females, and with future improvement from the base year of 2010 on a generational basis. Mortality improvement is based on Scale MP-2021.

The actuarial assumptions used in the July 1, 2021 valuations were based on the results of an actuarial experience study for the period July 1, 2018 to June 30, 2021.

In accordance with State statute, the long-term expected rate of return on plan investments (7.00% at June 30, 2022 and 2021) is determined by the State Treasurer, after consultation with the Directors of the Division of Investment and Division of Pensions and Benefits, the board of trustees and the actuaries. The long-term expected rate of return was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in PERS's target asset allocation as of June 30, 2022 and 2021 are summarized in the following table:

# 9. Pension Plans – (Continued)

U.S. Treasuries

Risk Mitigation Strategies

2022		
		Long Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
US Equity	27.00%	8.12%
Non-U.S. Developed Markets Equity	13.50%	8.38%
Emerging Markets Equity	5.50%	10.33%
Private Equity	13.00%	11.80%
Real Assets	3.00%	7.60%
Real Estate	8.00%	11.19%
High Yield	4.00%	4.95%
Private Credit	8.00%	8.10%
Investment Grade Credit	7.00%	3.38%
Cash Equivalents	4.00%	1.75%
U.S. Treasuries	4.00%	1.75%
Risk Mitigation Strategies	3.00%	4.91%
2021		
2021		Long Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
US Equity	27.00%	8.09%
Non-U.S. Developed Markets Equity	13.50%	8.71%
Emerging Markets Equity	5.50%	10.96%
Private Equity	13.00%	11.30%
Real Assets	3.00%	7.40%
Real Estate	8.00%	9.15%
High Yield	2.00%	3.75%
Private Credit	8.00%	7.60%
Investment Grade Credit	8.00%	1.68%
Cash Equivalents	4.00%	0.50%
· · · · · · · · · · · · · · · · · · ·		

Discount Rate – The discount rate used to measure the total pension liability was 7.00% as of June 30, 2022 and June 30, 2021. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current member contribution rates and that contributions from employers and the nonemployer contributing entity will be based on 100% of the actuarially determined contributions for the State employer and 100% of actuarially determined contributions for the local employers. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on plan investments was applied to all projected benefit payments to determine the total pension liability.

5.00%

3.00%

0.95%

3.35%

# 9. Pension Plans – (Continued)

Sensitivity of Net Pension Liability – the following presents the Authority's proportionate share of the net pension liability of PERS calculated using the discount rates as disclosed above as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

<u>June 30, 2022</u>			
		At Current	
	At 1%	Discount Rate	At 1%
	Decrease	(7.00%)	Increase
PERS	\$ 33,797,637	\$ 26,307,660	\$ 19,933,388
June 30, 2021			
		At Current	
	At 1%	Discount Rate	At 1%
	Decrease	(7.00%)	Increase
PERS	\$ 31,301,578	\$ 22,985,491	\$ 15,928,113

Plan Fiduciary Net Position – The plan fiduciary net position for PERS, including the State of New Jersey, at June 30, 2022 and 2021 were \$32,568,122,309 and \$35,707,804,636, respectively. The portion of the Plan Fiduciary Net Position that was allocable to the Local (Non-State) Group at June 30, 2022 and 2021 was \$25,810,084,045 and \$28,386,785,177, respectively.

#### Additional information

Collective Local Group balances at June 30, 2022 are as follows:

Collective deferred outflows of resources	\$ 1,660,772,008
Collective deferred inflows of resources	3,236,303,935
Collective net pension liability	15,219,184,920
Authority's Proportion	0.1743224653%

Collective Local Group pension expense for the Local Group for the measurement period ended June 30, 2022 and 2021 was (\$1,032,778,934) and \$(1,599,674,464), respectively. The average of the expected remaining service lives of all plan members is 5.04, 5.13, 5.16, 5.21, 5.63, 5.48, and 5.57 years for the 2022, 2021, 2020, 2019, 2018, 2017, and 2016, respectively.

# 9. Pension Plans – (Continued)

#### State Contribution Payable Dates

Consistent with Chapter 83, P.L. 2016, it is assumed that the State will make pension contributions in equal amounts at the end of each quarter. This assumption does not apply to the fiscal year ending June 30, 2023 contribution that was paid in full at the beginning of the fiscal year.

### **Receivable Contributions**

The Fiduciary Net Position (FNP), includes Local employers' contributions receivable as reported in the financial statements provided by the Division of Pensions and Benefits. In determining the discount rate, the FNP at the beginning of each year does not reflect receivable contributions as those amounts are not available at the beginning of the year to pay benefits. The receivable contributions for the years ended June 30, 2022 and June 30, 2021 are \$1,288,683,017 and \$1,207,896,120, respectively.

### 10. Post-Employment Benefits Other than Pensions

The Authority provides health benefits through the Middlesex County Joint Health Insurance Fund to certain retirees and their dependents, as follows:

Retired employees pay the full cost of coverage under the Plan, in most cases. However, the former employer may assume that cost if the retired employee meets certain requirements. If the retired employee is paying the full cost of coverage, the monthly premiums will be billed to such retired employee on a monthly basis or as otherwise established by the Middlesex County Joint Health Insurance Fund. The Plan Sponsor has agreed to pay retiree coverage if:

- 1. the retiree receives retirement benefits from a State of New Jersey administered retirement system; and,
- 2. he or she has 25 or more years of service credited in that retirement system and the last 10 years of service were with the Authority or was a participant in a State of New Jersey Early Retirement Incentive Program; or
- 3. he or she retired on an approved disability retirement (regardless of years of service) in that retirement system;
- 4. the employer has agreed to pay for coverage of a surviving spouse of a retiree who qualified under the provision listed above until the retiree's death.

At December 31, 2022, approximately 20 retirees, from the Authority and Roosevelt Care Center, were receiving non-contributory health coverage benefits at an estimated annual cost to the County of approximately \$6,005,772.

# 10. Post-Employment Benefits Other than Pensions – (Continued)

At December 31, 2021, approximately 22 retirees, from the Authority and Roosevelt Care Center, were receiving non-contributory health coverage benefits at an estimated annual cost to the County of approximately \$5,775,235.

The Authority participates in the Middlesex County Joint Health Insurance Fund (MCJHIF), an agent multiple-employer current and postemployment healthcare plan administered by MCJHIF. The MCJHIF consists of seven (7) County agencies within Middlesex County and covers both current and retired employees of the County and its participating agencies. The MCJHIF receives an annual report that includes its financial statements and required supplementary information for its benefits plan. Benefit provisions for the Authority are established and amended through negotiations between the Authority and the respective unions along with prior contracts negotiated between the respective unions and the Authority.

The contribution requirements of plan members and the participating agencies are established and may be amended by the MCJHIF Commissioners. The Authority's annual postemployment benefit (OPEB) cost (expense) is calculated based on amounts actuarially determined in accordance with the requirements of GASB Statement No. 75.

The projection of future benefits for an ongoing plan involves estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the health-care cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future.

Benefits projections for financial reporting purposes are based on the substantive plan and includes the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Employees covered by benefit terms:

At December 31, 2022 and December 31, 2021, the following employees were covered by the benefit terms:

# 10. Post-Employment Benefits Other than Pensions – (Continued)

	<u>2022</u>	<u>2021</u>
Active participants	263	259
Inactive participants	307	297
	570	556

Summary of Postretirement Welfare (Health) Benefits:

#### A. Eligibility

Premium Free -

Post-retirement medical benefits are provided to employees who:

Retire with 25 years of service in the New Jersey State Retirement System and the last 10 years of service were with the Authority;

Retire under a disability retirement;

Were members in the retirement system as of August 29, 1985 and were forced to retire by mandatory retirement at age 55 with less than 25 years of service.

#### Direct Bill -

Employees who do not meet the above requirements and retire after age 60 may purchase coverage for themselves and their dependents through direct billing.

#### Dependents -

Dependents of Premium Free and Direct Bill retirees are covered until the death of the retiree.

Dependent spouses may continue coverage through direct billing upon the death of the retiree.

#### B. Medical Benefits

Medical benefits are provide through plans offered by the Middlesex County Joint Health Insurance Fund. Summaries of these plans are included in Appendix 4. Retirees can change plans at Open Enrollment. Members who become Medicare eligible must enroll in Medicare Part A and Part B in order to maintain eligibility for coverage. The Authority reimburses Part B premiums for retirees with 25 years of service.

#### C. Death

No death benefits are provided for retirees.

#### D. Dental

Dental benefits are available until age 65 or for 18 months, whichever comes first, for retirees to purchase. Retirees pay 100% of the premium.

### 10. Post-Employment Benefits Other than Pensions – (Continued)

### E. Contributions

Current retirees and dependents are not required to contribute toward the cost of the postretirement medical and prescription drug coverage. All costs are paid 100% by the Authority. Any employee who retirees after satisfying the eligibility requirements who had less than 15 years of service in PERS as of June 28, 2011, shall be required to contribute toward the cost of postretirement healthcare benefits. The retiree contributions are based on a percentage of the postretirement healthcare cost. The contribution percentages vary based on healthcare coverage tier and amount of PERS or PFRS pension amounts.

### F. Medicare

The Authority reimburses retirees with 25 years of service for Medicare Part B premium charges. The Authority receives a subsidy from Medicare for providing prescription drug coverage to retirees.

Changes in the Total OPEB Liability	2022	<u>2021</u>
Total OPEB liability at beginning of year	\$ 203,313,471	\$196,487,561
Changes for the year:     Service cost     Interest cost     Benefits payments     Actuarial assumption changes     Actuarial demographic (gain) or loss     Net Changes	6,674,971 4,263,904 (6,005,772) (50,955,206) 23,300,860 (22,721,243)	6,430,689 4,240,649 (5,775,235) 1,929,807 (6,825,910)
Total OPEB liability at end of year	\$ 180,592,228	<u>\$ 203,313,471</u>
Changes in plan fiduciary net position durin	g year <u>2022</u>	<u>2021</u>
Fair value of plan assets at beginning of year	ar \$ -	\$ -
Changes for the year: Employer contributions Benefit payments Net Changes	6,005,772 (6,005,772)	5,775,235 (5,775,235)
Fair value of plan assets at end of year	<u>\$ -</u>	<u>\$</u>
Net OPEB Liability at end of year	<u>\$ 180,592,228</u>	\$ 203,313,471
Plan fiduciary net position as a percentage of the total OPEB liability	0%	0%
Covered-employee payroll	\$16,820,674	\$14,242,144
Total OPEB liability as a percentage of covered-employee payroll	1073.63%	1427.55%

### 10. Post-Employment Benefits Other than Pensions – (Continued)

Total employer contributions for the retiree plan were for benefit payments and there were no fiduciary plan assets at the beginning or end of the year.

Benefit assumptions are based upon blended plan rates to produce annual composite rates. The annual per capita cost for Medicare Part B premium for 2022 and 2021 is \$1,979 and \$1,782, respectively. Salary increases are scheduled at 3% per year. Retiree contributions assumes the cost for current Premium Free retirees and their dependents is 100% paid by the Authority prior to the application of Chapter 78. Direct Bill retirees and their dependents pay 100% of the costs to continue medical coverage.

In accordance with local Finance Notice 2007-15 issued by the New Jersey Department of Community Affairs, the County demographic and health care assumptions utilized are consistent with the assumptions used by the New Jersey Division of Pensions and Benefits and the State Health Benefits Plan as reported in their June 30, 2022 Actuarial Valuation to value the GASB obligations.

The actuary for the plan used the "20-Bond GO Index" to establish a discount rate of 3.50% at December 31, 2017, 4.10% at December 31, 2018, 2.75% at December 31, 2019, 2.12% at December 31, 2020, 2.06% at December 31, 2021 and 3.72% at December 31, 2022. Inflation is assumed at 2.50% per year.

Sensitivity of the total OPEB liability to changes in the discount rate:

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current discount rate:

		December 31, 2022	
	1% Decrease	At Discount Rate	1% Increase
	(2.72%)	(3.72%)	(4.72%)
Total Net OPEB Liability	\$ 209,598,829	\$ 180,592,228	\$ 157,044,919
		December 31, 2021	
	1% Decrease	At Discount Rate	1% Increase
	(1.06%)	(2.06%)	(3.06%)
Total Net OPEB Liability	\$ 239,606,699	\$ 203,313,471	\$ 174,233,129

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates:

The following presents the total OPEB liability of the Authority, as well as what the Authority's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

# 10. Post-Employment Benefits Other than Pensions – (Continued)

			De	cember 31, 2022	
			H	ealthcare Cost	
	1	% Decrease		Trend Rate	1% Increase
Total Net OPEB Liability	\$	155,891,026	\$	180,592,228	\$ 211,379,638
			De	cember 31, 2021	
			Н	ealthcare Cost	
	1	% Decrease		Trend Rate	1% Increase
Total Net OPEB Liability	\$	169,640,776	\$	203,313,471	\$ 246,788,522

At December 31, 2022 and 2021, the Authority reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	December 31, 2022			2022	
	Def	Deferred Outflows		Deferred Inflows	
	O	f Resources	0	f Resources	
		_		_	
Demographic experience different than expected	\$	19,915,661	\$	20,745,975	
Changes of assumptions		16,243,365		45,796,329	
		_		_	
	\$	36,159,026	\$	66,542,304	
		December	r 31, <i>2</i>	2021	
	Def	erred Outflows	De	ferred Inflows	
	0	f Resources	0	f Resources	
Demographic experience different than expected	\$	1,331,860	\$	29,680,845	
Changes of assumptions		24,769,941		7,403,523	
	Φ.	26,101,801	\$	37,084,368	

Deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Amount		
\$ (9,146,707)		
(5,399,191)		
(7,521,184)		
(4,713,972)		
 (3,602,224)		
_		
\$ (30,383,278)		

### 10. Post-Employment Benefits Other than Pensions – (Continued)

The actuarial cost method used to determine the plan's cost is the Entry Age Normal Cost Method. Under the entry age normal cost method, the actuarial present value of the projected benefits of each individual included in the valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age(s). The Service Cost is the portion of this actuarial present value allocated to a valuation year. The Total Pension Liability is the portion of this actuarial present value not provided for at the valuation date by the actuarial present value of future service costs. The plan is currently unfunded.

#### Actuarial Assumptions and Other Inputs:

A full actuarial valuation was performed based on census data as of December 31, 2022, premium information as of January 1, 2023, measured as of December 31, 2022 for a reporting date of December 31, 2022. The total OPEB liability as of December 31, 2021 was determined by a full actuarial valuation was performed based on census data as of December 31, 2020, premium information as of January 1, 2021, measured as of December 31, 2021 for a reporting date of December 31, 2021. The actuarial assumptions vary for each plan member depending on the pension plan the member is enrolled in.

This actuarial valuation used the following actuarial assumptions, applied to all periods in the measurement as of December 31, 2021 and 2020:

Inflation rate 2.50%

Salary Increase 3.00% per year

#### December 31, 2022:

Mortality:

Pre-Retirement: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Healthy Employee Male/Female Mortality, projected generationally with

MP-2021

Post-Retirement: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Healthy Retiree Male/Female Mortality, projected generationally with MP-2021

Disabled: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Disabled Retiree Male/Female Mortality, projected generationally with MP-2021

### 10. Post-Employment Benefits Other than Pensions – (Continued)

Contingent Survivor: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Contingent Survivor Male/Female Mortality, projected generationally with MP-

2021

### December 31, 2021:

Mortality:

Pre-Retirement: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Healthy Employee Male/Female Mortality, projected generationally with

MP-2020

Post-Retirement: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Healthy Retiree Male/Female Mortality, projected generationally with MP-2020

Disabled: Pub-2010 Public Retirement Plans Mortality Tables – General

Employee – Full Dataset – Headcount-Weighted Disabled Retiree Male/Female Mortality, projected generationally with MP-2020

Contingent Survivor: Pub-2010 Public Retirement Plans Mortality Tables - General

Employee – Full Dataset – Headcount-Weighted Contingent Survivor Male/Female Mortality, projected generationally with MP-

2020

100% of active members are considered to participate in the Plan upon retirement.

### Healthcare Trend Assumptions:

For pre-Medicare medical benefits, the trend is initially 5.45% and decreases to a 4.50% long-term trend rate after six years. For post-65 medical benefits, the actual fully-insured Medicare Advantage trend rates for fiscal year 2021 are reflected. The assumed post-65 medical trend ranges from 0.17% to 15.23% for all future years. For prescription drug benefits, the initial trend rate is 6.25% and decreases to a 4.50% long-term trend rate after six years.

#### **Discount Rate:**

The discount rate for December 31, 2022 and 2021 was 3.72% and 2.06%, respectively. This represents the municipal bond return rate as chosen by the State. The source is the Bond Buyer Go 20-Bond Municipal Bond Index, which includes tax-exempt general obligation municipal bonds with an average rating of AA/AAa or higher. As the long-term rate of return is less than the municipal bond rate, it is not considered in the calculation of the discount rate, rather the discount rate is set at the municipal bond rate.

### 11. Compensated Absences

The Authority has adopted policies which set forth the terms under which an employee may accumulate earned, but unused vacation and sick leave, establishes the limits on such accumulations and specifies the conditions under which the right to receive payment for such accumulations vest with the employee. GASB Statement 16 provides the authoritative source of GAAP recognition and reporting of the accrued liability for compensated absences and provides alternatives for the purpose of calculating the accrued liability. The Authority maintains up-to-date records of each employee's status relating to earned and unused sick and vacation pay.

At December 31, 2022 and 2021, the Authority has accrued \$328,320 and \$358,918, respectively, for accumulated sick and vacation pay earned and unused and management indicates the accrued liability approximates the value of the liability calculated in accordance with the provisions of GASB Statement No. 16.

#### 12. Leases

For the year ended December 31, 2022, the financial statements include the adoption of GASB Statement No. 87, "Leases" which was retrospectively implemented as of December 31, 2020 for comparative purposes and resulted in a restatement of the December 31, 2021 financial statements. The primary objective of this statement is to enhance the relevance and consistency of information about governments' leasing activities. This statement establishes a single model for lease accounting based on the principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The Authority is a lessee for a noncancellable lease of office space, copy machines and a postage machine. The Authority recognizes a lease liability and an intangible right-to-use lease asset ("lease asset") in the financial statements.

At commencement of a lease, the Authority initially measures the lease liability at the value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease is amortized on a straight-line basis over its useful life. Key estimates and judgments related to leases include:

### 12. Leases – (Continued)

Discount Rate	The Authority uses the interest rate charged by the lessor as indicated in the agreement. When the interest rate charged by the lessor is not provided the Authority generally uses its estimated incremental borrowing rate as the rate for leases.
Lease Term	The lease term includes the noncancellable period of the lease.
Lease Payments	Lease payments included in the measurement of the lease liability are comprised of fixed payments and any purchase option price that the Authority is reasonably certain to exercise.

Lease assets are reported with other capital assets and lease liabilities are reported with long-term liabilities on the Statement of Net Position.

At December 31, 2020, the Authority recognized lease liabilities with an initial, individual value of \$746,976. The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liabilities are composed of fixed payments and the Authority monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability. The Authority's leases have interest rates that range from 4.63% to of 5.16%.

The Authority leases office premises under a lease agreement that commenced August 25, 1994. The lease agreement was amended August 24, 1998, which amendment included the rental of additional office space and the extension of the lease period to July 31, 2023. The lease agreement was amended again in December 2022 to extend the lease period to July 31, 2027. An initial lease liability was recorded in the amount of \$736,407 at December 31, 2020, which was the date of the implementation of GASB Statement No. 87. The value of the right of use asset as of December 31, 2022 was \$736,407 with accumulated amortization of \$223,719.

On May 1, 2018, the Authority entered into a lease for a copier from May 1, 2018 to April 30, 2026. An initial lease liability for the copier was recorded in the amount of \$8,384 at December 31, 2020, which was the date of the implementation of GASB Statement No. 87. The value of the right of use asset as of December 31, 2022 was \$8,384 with accumulated amortization of \$3,144.

On January 1, 2019, the Authority entered into a lease for a postage machine from January 1, 2019 to December 31, 2023. An initial lease liability for the postage machine was recorded in the amount of \$2,185 at December 31, 2020, which was the date of the implementation of GASB Statement No. 87. The value of the right of use asset as of December 31, 2022 was \$2,185 with accumulated amortization of \$819.

#### 12. Leases – (Continued)

The following is a summary of lease principal and interest payments from implementation date to maturity:

			Remaining
Year Ended	Principal	Interest	Balance
As of December 31, 2020			\$ 746,976
2021	\$ 99,517	\$ 34,601	647,459
2022	106,962	29,988	540,497
2023	110,031	25,030	430,466
2024	110,552	19,930	319,914
2025	118,507	14,808	201,407
2026	125,603	9,318	75,804
2027	75,804	3,506	-
	\$ 746,976	\$ 137,181	

#### 13. Conduit Debt

To further economic development in the County, the Authority has issued bonds that meet the definition of a conduit debt obligation. These bonds have provided public and private-sector entities with access to capital for the acquisition and construction of various capital projects and capital equipment. The bonds are secured by the property they finance, guaranteed by the County of Middlesex, and are payable solely from payments received from the public and private-sector entities on the underlying bond documents. The Authority has not extended any additional commitments for the debt service payments of the bonds beyond the collateral and the payments from the public and private-sector entities on the underlying bond documents and maintenance of the tax-exempt status of the conduit debt obligation. At December 31, 2022 and 2021, the bonds have an aggregate outstanding principal amount payable of \$78,394,871 and \$81,311,641, respectively, none of which was recognized as a liability by the Authority.

The Authority maintains a fiduciary fund to account for the custodial funds that have arisen as a result of these conduit debt transactions. The Authority maintains cash and investment accounts to account for funds that are held on behalf of other entities to be utilized for the conduit debt transactions. The cash and investments are used to offset accounts payables related to the debt issuances, such as bond issuance fees, prepaid lease payments received from the borrowers that are to be applied towards upcoming debt payments, debt issuance proceeds that are to be released to the borrowers as the projects progress (net investment in project), and reserves for proceeds and refunding escrows.

# 14. Deferred Compensation Plans

The Middlesex County Improvement Authority Deferred Compensation Plans were established pursuant to Section 457 of the Internal Revenue Code and P.L. 1977, C. 381; P.L. 1978, C.39; and P.L. 1980, C. 78 of the Statutes of New Jersey. The Plans are an arrangement whereby a public employer may establish a plan and permit its employees to voluntarily authorize a portion of their current salary to be withheld and invested in one or more of the types of investments permitted under the governing regulations. The MCIA has engaged private contractors to administer the plans.

### 15. Risk Management

The Authority participates in a self-insurance risk management program maintained by the County of Middlesex for claims relating to general liability, public official liability and auto liability (Self-Insurance Liability Fund). The county insurance commissioners establish the amount of cash reserves deemed necessary to meet the payment of claims.

The county self-insurance commissioners authorized the following autonomous entities to participate in the Self-Insurance Fund: the Mosquito Commission, the County College, the County Improvement Authority, and the Board of Social Services.

The Commissioners assessed the following participants for 2022 and 2021, as follows:

AGENCY	2022 <u>TOTAL</u>	2021 <u>TOTAL</u>
County College Board of Social Services County Improvement Authority	\$957,358 76,789 <u>324,450</u>	\$953,247 75,321 <u>324,459</u>
	<u>\$1,358,597</u>	<u>\$1,353,027</u>

The respective agency assessments have been computed by an actuarial analysis. The Fund has purchased commercial public entity excess liability insurance for general liability and automobile liability coverage. The coverage in effect at December 31, 2022 and 2021, was as follows:

Limits of Insurance:	<u>2022</u>	<u>2021</u>
Each Accident or		
Occurrence Limit	\$ 5,000,000	\$10,000,000
Policy Aggregate Limit	6,000,000	20,000,000
Self-Insured Limit Retention	1,500,000	1,000,000

# 15. Risk Management (continued)

The activity as reported within the Self-Insurance Fund reserves (unaudited) for the year ended December 31, 2022 was as follows:

	Balance			Balance
	December	Increases to	Decreases to	December
	31, 2021	Reserves	Reserves	31, 2022
	_			_
Self-Insurance Fund	\$4,798,802	\$4,827,199	\$7,369,249	\$2,256,751

Increases to reserves represents amounts received from participant assessments, charges to the County Operating Budget, interest on investments and deposits, subrogations and third party reimbursements and refunds. Decreases to reserves represent the payment on adjudicated or settled claims, asserted costs and administrative fees and charges.

The Authority participates in the Middlesex County Joint Health Insurance Fund (MCJHIF). The MCJHIF consists of seven (7) County agencies within Middlesex County, representing a total of 3,670 and 3,688 retirees, cobra participants and active employees as of December 31, 2022 and 2021 respectively. The MCJHIF's purpose is to provide health care benefits to all eligible participants for medically necessary services covered under the health plan choices offered. The Fund is regulated by the State of New Jersey Department of Insurance as provided by statute and regulations and is subject to reporting requirements mandated by the State.

The assessments of the participating members are determined and certified by the actuary and approved by a majority vote of the Fund Commissioners.

The Commissioners of the MCJHIF have the authority, by majority vote, to levy on the participating local units an additional assessment to assure the payment of the Funds' obligations.

Changes in the MCJHIF's fund balance for each fund year at December 31, 2022 and 2021 are as follows:

	At December 31,		
	2022	2021	
Fund	Fund/Surplus	Fund/Surplus	
Fiscal	(Deficit)	(Deficit)	
<u>Year</u>	<u>Balance</u>	<u>Balance</u>	
2022	\$10,887,362	\$28,282,078	
2021	6,940,473	-	
2020	26,964,636	14,959,241	

#### 15. Risk Management (continued)

The Fund utilizes reinsurance agreements to reduce its exposure to large losses on certain types of insured events. Reinsurance may allow recovery of a portion of losses from reinsurers.

Accordingly, the financial statements of the Authority do not report or reflect its participatory share of fund claims expenditures of fund balance (deficit) at December 31, 2022 and 2021.

The Authority has elected to fund its New Jersey Unemployment Compensation Insurance under the "Benefit Reimbursement Method". Under this plan, the Authority is required to reimburse the New Jersey Unemployment Trust Fund for benefits paid to former employees and charged to its account with the State. The Authority is billed quarterly for amounts due to the State.

Effective August 4, 2001, the Authority instituted a risk management program, which combines risk retention, and reinsurance coverage for claims relating to statutory worker's compensation. The Authority has engaged an outside claims service company to serve as administrator of the program. The administrator for estimated benefits and expenses for reported claims establish loss reserves. Established reserves are subject to change as facts and circumstances relating to claims dictate, and no provision is made for estimated losses relating to costs incurred but not reported (IBNR). At December 31, 2022, the administrator has established an estimated reserve requirement for reported claims in the amount of \$505,511. The Authority has provided reserves at December 31, 2022 for a portion of the estimated claims along with providing additional funding in the Authority's 2022 budget.

#### 16. Loan Agreements

In connection with the Heldrich Center Hotel Project, a loan agreement was executed between the County of Middlesex and the Heldrich Center Hotel Project for an original amount of \$3,000,000 with payments beginning in 2008 and final payment in 2037. With respect to the Heldrich Center Project, debt service requirements for Series A bonds have been satisfied as scheduled, however, based upon the lack of timely deposits to certain debt service reserves required of the trustee agreement, the trustee has issued the Heldrich Center Project notice of event of default.

The Heldrich Center Project is in the process of reviewing its requirements for compliance with the trustee agreement based upon the notification. No amount of Middlesex County's fund balance is impaired based upon the notification. As to the security for the Series A, B and C Bonds and the CRDA Loan issued for the Hotel Project, all Bond financing documentation expressly state that the Bonds and Loan are limited, non-recourse obligations payable solely from Project revenues, and that other than such pledge of Project revenues and assets, the Bonds and Loan are not a debt,

### 16. Loan Agreements – (Continued)

liability or obligation of the MCIA nor of the County of Middlesex, nor is the County of Middlesex a guarantor of the Bonds and Loan.

#### 17. Unrestricted Net Position - Budgetary

The unrestricted net position as reported in the financial statements is comprised of the following components and is reconciled to the unrestricted net position utilized for budgetary purposes, as follows:

	<u>2022</u>	<u>2021</u>
Total Unrestricted Net Position As Adjusted by:	(\$217,540,790)	(\$226,836,013)
Net Pension Liability, Deferred Inflows/Outflows	36,112,211	52,906,065
OPEB Liability, Deferred Inflows/Outflows	210,975,506	212,844,057
Total Unrestricted Net Position - Budgetary	<u>\$ 29,546,927</u>	<u>\$ 38,914,109</u>

### 18. Commitments and Contingencies

The Authority is a defendant in a number of legal proceedings. If these cases are decided against the Authority, the Authority will pay such amounts from future revenues. The Authority expects such amounts, if any, will not have a material effect on the financial statements.

As of December 31, 2022, the Authority has signed agreements with contractors to perform certain services related to the following projects:

	<u>Amount</u>
Yard Waste Program	\$1,242,500/Year
Recycling Curbside Program	Based on unit prices

In addition, Medicaid and Medicare amounts recorded as revenue by Roosevelt Care Center Facilities are also subject to audit and possible future adjustments. As of December 31, 2022, the Authority does not believe that any material liabilities will result from such audits.

### 19. Coronavirus Aid, Relief, and Economic Security Act

In order to mitigate the financial effects of the COVID-19 pandemic, in March 2020, the Federal government enacted the CARES Act. As a result of the CARES Act, the Authority received funding from the following programs:

#### Provider Relief Funds

Provider Relief Funds ("PRF") were established under the CARES Act and are the distribution vehicle for funding to support hospitals, physicians, skilled nursing facilities and other eligible healthcare providers in response to the COVID-19 pandemic. Entitlement to PRF payments is conditioned upon having incurred health care related expenses that are attributable to COVID-19 that will not be reimbursed by other sources and/or lost patient care revenue. PRF payments are subject to a Uniform Grant Guidance audit. In addition, noncompliance with the PRF terms and conditions are grounds for recoupment by the U.S. government. The criteria for what qualify as health care related expenses attributable to COVID-19 that will not be reimbursed by other sources and lost revenue has been evolving. As a result, there is at least a reasonable possibility that recorded amounts for PRF, or a portion thereof may need to be repaid in the future.

For the years ended December 31, 2022 and 2021, the Authority received PRF payments of \$-0- and \$1,377,339. The Authority accounted for the PRF payments as a government grant and recognized revenue for the years ended December 31, 2022 and 2021 of \$-0- and \$2,895,757 in non-operating revenues in the accompanying statements of revenue, expenses and changes in net position.

#### 20. Changes in Accounting Principle/Correction of an Error/Restatement

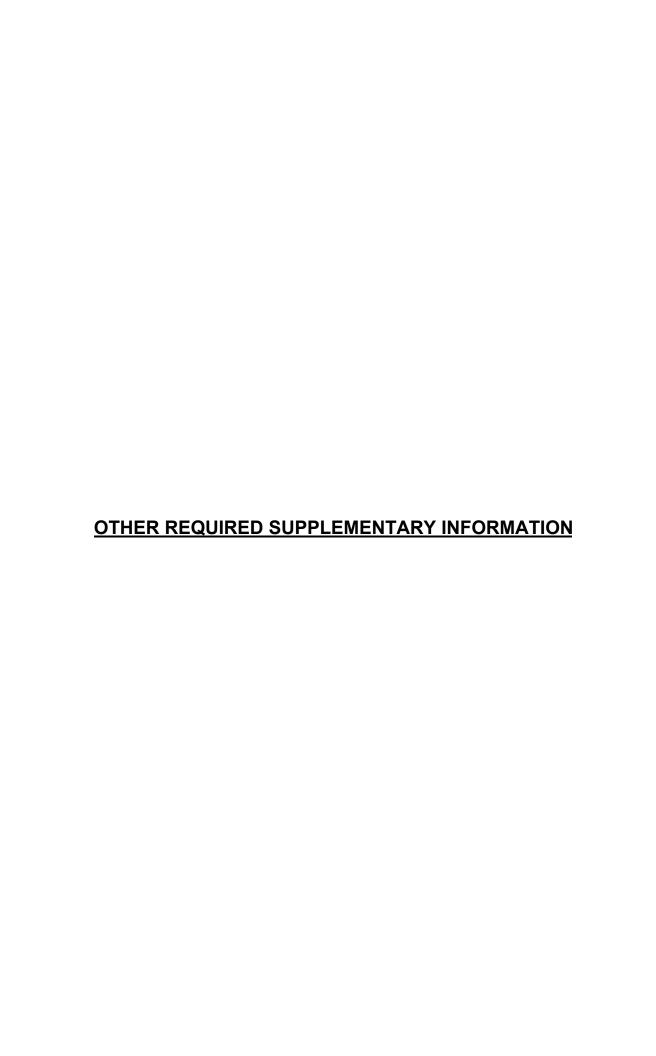
Effective in the fiscal year ended December 31, 2022, the Authority implemented GASB Statement No. 87, "Leases" as described in the adoption of accounting pronouncements footnote above. The implementation was performed as of December 31, 2020 and resulted in a restatement to the December 31, 2021 financial statements. Additionally, the Authority implemented GASB Statement No. 91, "Conduit Debt Obligations" as described in the adoption of accounting pronouncements footnote above. The implementation was performed as of December 31, 2020 and resulted in a restatement to the December 31, 2021 financial statements. Finally, during the year ended December 31, 2022, the Authority discovered an error in the accounting of the capital assets and debt issuance related to the New Brunswick Parking Deck project, which resulted in a restatement to the December 31, 2021 financial statements. The implementation of GASB No. 87 and GASB No. 91 and the correction of the error resulted in a restatement to the December 31, 2021 financial statements as follows:

# 20. Changes in Accounting Principle/Correction of an Error/Restatement – (Continued)

	Operating	Fund			
	Balance December 31, 2021	GASB No. 87 Restatement	GASB No. 91 Restatement	Correction of	Restated Balance December 31, 2021
Current Restricted Assets:		Restatement	Restatement	Error	2021
Cash and Cash Equivalents	\$ 66,854,888	\$ -	\$ (4,119,521)	\$ -	\$ 62,735,367
Investments	5,855,245	Ψ -	(2,977,945)	Ψ -	2,877,300
Accounts Receivable	6,853,183	-	(102,038)	-	6,751,145
Interest Receivable	545,345	_	(108,158)	_	437,187
Loans Receivable	7,295,000	_	(7,295,000)	_	
Net Investment in Capital lease and Improvement Programs	24,107,205	-	7,738,808	-	31,846,013
Noncurrent Restricted Assets:					
Investments	4,040,292	-	2,036,219	-	6,076,511
Loans Receivable	112,960,000	-	(62,595,000)	(50,365,000)	-
Net Investment in Capital lease and Improvement Programs	58,869,573	-	(18,769,155)	-	40,100,418
Noncurrent Assets: Capital Assets (Net)	66,442,543	633,135	-	9,952,765	77,028,443
Current Liabilities Payable from Unrestricted Assets					_
Leases Payable - Current Portion	-	106,962	-	-	106,962
Current Liabilities Payable from Restricted Assets					<u>-</u>
Revenue Bonds Payable	36,363,104	-	(9,204,851)	-	27,158,253
Prepaid Lease Payments	381,690	-	(358,175)	-	23,515
Accrued Interest on Bonds	545,345	-	(116,658)	-	428,687
Accounts Payable	7,274,486	-	(120,414)	-	7,154,072
Noncurrent Liabilities Payable from Unrestricted Assets					
Leases Payable		540,497	-	-	540,497
Noncurrent Liabilities Payable from Restricted Assets					
Revenue Bonds Payable	264,242,196	-	(74,032,279)	11,443,233	201,653,150
Reserve for Proceeds, Acq. Funds and Refunding Escrows Funds Held for Other Purposes:	51,522,204	-	(98,725)	(51,240,753)	182,726
North Brunswick Senior Citizen Housing Project	1,882,873	_	(1,882,873)	_	_
South Plainfield Housing Project	292,203	-	(292,203)	-	-
North Brunswick Cultural Center Project	44,304	-	(44,304)	-	-
Middlesex County Educational Services Commission	49,837	-	(49,837)	-	-
Net Position					
Net Investment in Capital Assets	(33,541,410)	(14,324)	(15,966,120)	149,102	(49,372,752)
Unrestricted	(242,038,316)	-	15,966,120	(763,817)	(226,836,013)
Operating Expenses:					
Administrative	8,876,759	(99,517)	-	-	8,777,242
Depreciation	963,351	113,841	-	-	1,077,192
Non-Operating Revenues (Expenses)					
Interest Income	98,286	_	_	149,102	247,388
Lease Revenues	10,385,000	-	(10,385,000)	,	-
Interest on Bonds	(10,902,939)	_	10,385,000	_	(517,939)
Bond Issuance Costs	- /	-		(763,817)	(763,817)
	Fiduciary	Fund			
Current Assets	¢	¢	¢ 4440.504	¢	¢ //40 F04
Cash and Cash Equivalents Investments	\$ - -	\$ - -	\$ 4,119,521 941,726	\$ - -	\$ 4,119,521 941,726
Current Liabilities					
Accounts Payable	-	-	120,414	-	120,414
Prepaid Lease Payments	-	-	358,175	-	358,175
Net Investment in Project	-	-	2,214,716	-	2,214,716
Noncurrent Liabilities					
Reserve for Refunding Escrows	-	-	98,725	-	98,725
Funds Held for Other Purposes:					
North Brunswick Senior Citizen Housing Project	-	-	1,882,873	-	1,882,873
South Plainfield Housing Project	-	-	292,203	-	292,203
North Brunswick Cultural Center Project	-	-	44,304	-	44,304
Middlesex County Educational Services Commission	-	-	49,837	-	49,837

### 21. Subsequent Events

The Authority issued a series of bonds totaling \$417,600,000 (New Jersey Health + Life Science Exchange - H-1 Project) Series 2023, dated July 19, 2023, that included \$113,075,000 of bonds guaranteed by the County of Middlesex, New Jersey. The H-1 Project is the first phase of the New Jersey Health + Life Science Exchange and the bond proceeds provide a portion of the cost of an approximately 574,000 square foot building located in the City of New Brunswick, New Jersey, which will include innovation, research and medical educational space and will consist of three (3) major components: (i) The Rutgers Translational Research Facility for Rutgers, (ii) the Rutgers Robert Wood Johnson Medical School facility, and (iii) the New Jersey Innovation Hub. The series of bonds consisted of: \$26,720,000 County of Middlesex Guaranteed Lease Revenue Bonds, Series 2023A; \$42,430,000 County of Middlesex Guaranteed Lease Revenue Bonds, Series 2023B (Federally Taxable); \$18,225,000 County of Middlesex Guaranteed Lease Revenue Bonds, Series 2023C; \$25,700,000 County of Middlesex Guaranteed Lease Revenue Bonds, Series 2023D (Federally Taxable); \$190,765,000 Rutgers University General Obligation Lease Revenue Bonds, 2023 Series A: and \$113,760,000 Rutgers University General Obligation Lease Revenue Bonds, 2023 Series B (Federally Taxable).



# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF THE AUTHORITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES' RETIREMENT SYSTEM (Local Group)

#### Last 10 Fiscal Years\*

		<u>2014</u>	<u>2015</u>		<u>2016</u>	<u>2017</u>		<u>2018</u>		<u>2019</u>	2020		<u>2021</u>		2022
Authority's Proportion of the Net Pension Liability	0.	.3101930000%	0.2929921836%	(	0.2746051564%	0.2552401065%	(	0.2362794350%	(	).2263437541%	0.2225123609%	0.	1940277106%	0.′	1743224653%
Authority's Proportionate Share of the Net Pension Liability	\$	58,076,560	\$ 65,770,874	\$	81,330,171	\$ 59,415,817	\$	46,522,243	\$	40,783,711	\$ 36,285,947	\$	22,985,491	\$	26,307,660
Authority's Covered-Employee Payroll	\$	18,285,992	\$ 18,659,176	\$	17,266,026	\$ 16,442,695	\$	15,870,604	\$	15,614,831	\$ 13,612,570	\$	12,405,671	\$	12,501,983
Authority's Proportionate Share of the Net Pension Liability as a percentage of the Covered-Employee Payroll		317.60%	352.49%		471.04%	361.35%		293.13%		261.19%	266.56%		185.28%		210.43%
Plan Fiduciary Net Position as a percentage of the Total Pension Liability**		52.08%	47.93%		40.14%	48.10%		53.60%		56.27%	58.32%		70.33%		62.91%

The amounts presented for each fiscal year were determined as of the previous fiscal year-end.

\* This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, governments should present information for those years for which information is available.

#### Note to Required Supplementary Information

#### Benefit Changes

There were none.

#### **Changes of Assumptions**

The discount rate remained the same at 7.00% as of June 30, 2022 and June 30, 2021.

#### REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF AUTHORITY'S CONTRIBUTIONS PUBLIC EMPLOYEES' RETIREMENT SYSTEM (Local Group)

#### Last 10 Fiscal Years\*

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	2020		<u>2021</u>	2022
Contractually Required Contribution	\$ 2,163,845	\$ 2,557,184	\$ 2,518,947	\$ 2,453,206	\$ 2,391,421	\$ 2,358,601	\$ 2,209,640	\$	2,434,175	\$ 2,272,290
Contribution in Relation to Contractually Required Contribution	 (2,163,845)	 (2,557,184)	 (2,518,947)	 (2,453,206)	 (2,391,421)	 (2,358,601)	 (2,209,640)	_	(2,434,175)	 (2,272,290)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$ 	\$ 	\$ 	\$ -	\$		\$ <u>-</u>
Authority's Covered Payroll	\$ 18,285,992	\$ 18,659,176	\$ 17,266,026	\$ 16,442,695	\$ 15,870,604	\$ 15,614,831	\$ 13,612,570	\$	12,405,671	\$ 12,501,983
Contributions as a percentage of Covered Employee Payroll	11.83%	13.70%	14.59%	14.92%	15.07%	15.10%	16.23%		19.62%	18.18%

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for ten years. However, until a full ten-year trend is compiled, governments should present information for those years for which information is available.

# REQUIRED SUPPLEMENTARY INFORMATION SCHEDULE OF CHANGES IN THE AUTHORITY'S NET OPEB LIABILITY AND RELATED RATIOS

Last 10 Fiscal Years\*

	 2022	 2021	 2020	2019		 2018
Total OPEB Liability						
Service cost Interest cost Benefit payments Actuarial assumption (gain)/loss Actuarial experience (gain)/loss Plan changes	\$ 6,674,971 4,263,904 (6,005,772) (50,955,206) 23,300,860	\$ 6,430,689 4,240,649 (5,775,235) 1,929,807	\$ 5,684,458 6,160,584 (4,549,000) 4,444,796 (35,985,675) 121,110	\$	4,027,273 7,645,343 (3,899,302) 38,905,643 (10,461,807)	\$ 4,730,104 7,057,797 (3,659,813) (22,210,568) (274,524)
Net change in total OPEB liability	(22,721,243)	6,825,910	(24,123,727)		36,217,150	(14,357,004)
Total OPEB liability - beginning	 203,313,471	 196,487,561	 220,611,288		184,394,138	 198,751,142
Total OPEB liability - ending (a)	\$ 180,592,228	\$ 203,313,471	\$ 196,487,561	\$	220,611,288	\$ 184,394,138
Plan fiduciary net position	\$ -	\$ -	\$ -	\$	-	\$ -
Contributions - employer Benefit payments	\$ 6,005,772 (6,005,772)	\$ 5,775,235 (5,775,235)	\$ 4,549,000 (4,549,000)	\$	3,899,302 (3,899,302)	\$ 3,659,813 (3,659,813)
Net change in fiduciary net position	-	-	-		-	-
Plan fiduciary net position - beginning	 	 	 			 
Plan fiduciary net position - ending (b)	\$ <u>-</u>	\$ <u>-</u>	\$ <u>-</u>	\$	<u>-</u>	\$ <u>-</u>
Authority's net OPEB liability - ending (a) - (b)	\$ 180,592,228	\$ 203,313,471	\$ 196,487,561	\$	220,611,288	\$ 184,394,138
Plan fiduciary net position as a percentage of the total OPEB liability	0%	0%	0%		0%	0%
Covered-employee payroll	\$ 16,820,674	\$ 14,242,144	\$ 13,827,324	\$	19,732,360	\$ 16,147,781
Total OPEB liability as a percentage of covered-employee payroll	1073.63%	1427.55%	1421.01%		1118.02%	1141.92%

<sup>\*</sup> Schedule will be completed through results of subsequent years' activity

#### Notes to Required Supplementary Information

#### **Benefit Changes**

There were none.

#### Changes of Assumptions

The discount rate changed from 2.06% as of December 31, 2021 to 3.72% as of December 31, 2022.



# SCHEDULE OF REVENUES AND EXPENSES COMPARED TO BUDGET (BUDGETARY BASIS) FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

Restated

		For the Year Ende	d December 31, 202	22	Restated For the Year Ended December 31, 2021											
	ORIGINAL BUDGET	FINAL BUDGET	<u>ACTUAL</u>	VARIANCE TO FINAL BUDGET	ORIGINAL BUDGET	FINAL BUDGET	<u>ACTUAL</u>	VARIANCE TO FINAL BUDGET								
Operating Revenues: Financing/Administrative Fees: Capital Lease Programs Roosevelt Care Centers (Resident Fees) Recycling Operations	\$ 133,592 37,800,000 12,709,887	\$ 133,592 37,800,000 12,709,887	\$ 166,306 41,425,404 12,387,283	\$ 32,714 3,625,404 (322,604)	\$ 124,669 40,081,110 12,334,930	\$ 149,716 40,102,110 12,334,930	\$ 313,232 39,607,712 12,207,422	\$ 163,516 (494,398) (127,508)								
Total Operating Revenues	50,643,479	50,643,479	53,978,993	3,335,514	52,540,709	52,586,756	52,128,366	(458,390)								
Non-Operating Revenues: Interest Income Local Subsidy & Donations Other Non-Operating Revenues Grants & Entitlements	12,501,967 2,315,267 1,500,000	12,501,967 2,315,267 1,500,000	367,873 15,452,798 2,883,931 774,529	367,873 2,950,831 568,664 (725,471)	11,234,496 336,000 -	11,418 11,072,095 440,936	247,388 11,000,000 2,126,193 2,895,757	235,970 (72,095) 1,685,257 2,895,757								
Total Non-Operating Revenues	16,317,234	16,317,234	19,479,131	3,161,897	11,570,496	11,524,449	16,269,338	4,744,889								
Total Revenues - Budgetary	\$ 66,960,713	\$ 66,960,713	\$ 73,458,124	\$ 6,497,411	\$ 64,111,205	\$ 64,111,205	\$ 68,397,704	\$ 4,286,499								
Operating Expenses: Administration: Salary and Wages: General Operations	\$ 914,350	\$ 914,350	\$ 886,923	\$ 27,427	\$ 1,117,998	\$ 919,155	\$ 908,591	\$ 10,564								
Roosevelt Care Centers Fringe Benefits:	360,000	360,000	1,383,544	(1,023,544)	707,399	1,143,287	1,179,052	(35,765)								
General Operations Roosevelt Care Centers Other Expenses:	237,292 4,225,458	237,292 4,225,458	761,981 4,899,748	(524,689) (674,290)	639,067 3,824,400	740,226 4,456,239	771,156 4,391,522	(30,930) 64,717								
General Operations Golf Course Operations Roosevelt Care Centers	1,257,025 - -	1,257,025 - -	128,195 10,000 1,495,361	1,128,830 (10,000) (1,495,361)	1,232,844 - -	91,401 - 1,238,488	56,991 11,000 2,489,228	34,410 (11,000) (1,250,740)								
Total Administration	6,994,125	6,994,125	9,565,752	(2,571,627)	7,521,708	8,588,796	9,807,540	(1,218,744)								
Cost of Providing Services: Salary and Wages:																
General Operations Roosevelt Care Centers Fringe Benefits:	453,536 15,999,950	453,536 15,999,950	177,353 15,128,015	276,183 871,935 -	439,361 16,977,571	258,585 15,204,100	203,644 15,281,757	54,941 (77,657)								
General Operations Roosevelt Care Centers Other Expenses:	178,614 10,221,738	178,614 10,221,738	76,873 8,918,898	101,741 1,302,840 -	154,683 10,419,176	103,820 9,451,153	77,281 9,498,229	26,539 (47,076)								
General Operations Roosevelt Care Centers North Brunswick Train Station Parking Deck	9,208,887 18,337,993 1,500,000	9,208,887 18,337,993 1,500,000	9,631,037 25,901,666 774,529	(422,150) (7,563,673) 725,471	8,982,140 17,697,770 -	10,452,906 18,133,049 -	9,530,777 22,264,186 -	922,129 (4,131,137) -								
Total Cost of Providing Services	55,900,718	55,900,718	60,608,371	(4,707,653)	54,670,701	53,603,613	56,855,874	(3,252,261)								

### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

## SCHEDULE OF REVENUES AND EXPENSES COMPARED TO BUDGET (BUDGETARY BASIS) FOR THE YEARS ENDED DECEMBER 31, 2022 AND 2021

			FOR THE Y	'EARS	ENDED DEC	<u>EMBER</u>	31, 2022 AND 20	)21							
		F	the Veer Fords	d Daga		2				Г-		estate		4	
		FOL	the Year Ende	a Dece	mber 31, 202					FOI	Time real Ende	<u>a De</u>	ecember 31, 202		
	ORIGINAL <u>BUDGET</u>	<u>E</u>	FINAL BUDGET	<u>A</u>	CTUAL		RIANCE TO AL BUDGET		ORIGINAL BUDGET		FINAL BUDGET		ACTUAL		RIANCE TO AL BUDGET
Principal Payments on Debt Service in Lieu of Depreciation -															
General Operations Golf Course Operations Roosevelt Care Centers	\$ - 1,165,000 -	\$	1,165,000 -	\$	1,165,000	\$	- - -	\$	50,647 1,192,303 264,434	\$	50,647 1,192,302 264,434	\$	1,192,302 -	\$	50,647 - 264,434
Total Principal Payments on Debt Service	1,165,000		1,165,000		1,165,000				1,507,384	_	1,507,383	_	1,192,302		315,081
Total Operating Expenses	64,059,843		64,059,843	7	1,339,123		(7,279,280)		63,699,793		63,699,792	_	67,855,716		(4,155,924)
Non-Operating Expenses: Bond Issuance Costs	-		-		218,268		(218,268)		-		-		763,817		(763,817)
Interest Expense on Debt - General Operations Golf Course Operations Roosevelt Care Centers	3,395 336,967 16,861		3,395 336,967 16,861		- 331,241 -		3,395 5,726 16,861		5,260 379,792 26,360		5,260 379,793 26,360		5,260 390,588 26,360		- (10,795) -
North Brunswick Train Station Parking Deck Carteret Parking Garage Total Interest Expense on Debt	1,953,267 - 2,310,490		1,953,267 - 2,310,490		1,953,267 158,268 2,442,776		(158,268) (132,286)		- 411,412		411,413		422,208		(10,795)
Total Non-Operating Expenses:	2,310,490		2,310,490		2,661,044		(350,554)		411,412	_	411,413	_	1,186,025		(774,612)
Total Expenses - Budgetary	66,370,333		66,370,333	7	4,000,167		(7,629,834)	_	64,111,205		64,111,205	_	69,041,741		(4,930,536)
Budgetary Revenues (under) over Expenses	\$ 590,380	\$	590,380	\$	(542,043)	\$	(1,132,423)	\$	-	\$		\$	(644,037)	\$	(644,037)
Reconciliation of Budgetary Basis to Change in Ne	t Position:														
Budgetary Revenues (under) over Expenses				\$	(542,043)							\$	(644,037)		
Adjustments to Budgetary Basis: Depreciation/Amortization Expense Depreciation Expense-Heldrich Hotel/Conference Lease Payments Bond Principal-Golf Courses Accrued Interest on Bonds Net Bond Premium/Discount Amortization Net Pension Liability Benefit(Expense)	Ctr.			(	(1,057,605) (2,344,992) 106,962 1,165,000 (706,000) 463,679 7,860,719 3,320,532								(1,077,192) (2,337,241) 99,517 1,192,302 - (95,731) 9,286,963 (1,451,981)		
Total Adjustments					8,808,295								5,616,637		
Change in Net Position					8,266,252							\$	4,972,600		

	ORIGINAL DATE	<u>AMOUNT</u>	INTEREST <u>RATE</u>	MATURITIES DATE	AMOUNT	BALANCE DEC. 31, 2021	ISSUED		<u>PAID</u>	BALANCE DEC. 31, 2022
Perth Amboy Frachise Acq. Project Series 1999B	01/01/99	\$ 24,469,075	5.180% 5.180% 5.180% 5.180%	09/01/23 09/01/24 09/01/25 09/01/26	\$ 2,058,477 1,880,244 1,202,546 1,086,485	\$ 8,333,261	\$	-	\$ 2,105,509	\$ 6,227,752
Perth Amboy Lease & Franchise Extension Project Series 2004	10/01/04	15,933,834	6.650% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670%	10/01/23 10/01/24 10/01/25 10/01/26 10/01/27 10/01/28 10/01/29 10/01/30 10/01/31 10/01/32 10/01/33	766,840 909,846 1,328,911 1,498,526 1,052,528 944,979 996,420 1,248,048 1,147,908 1,051,546 968,629 959,237	13,616,013		-	742,595	12,873,418
Heldrich Center Hotel/Conference Project, Series 2005A	01/01/05	30,000,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.125% 5.125% 5.125% 5.125%	01/01/21 01/01/22 01/01/23 01/01/24 01/01/25 01/01/26 01/01/26 01/01/29 01/01/31 01/01/31 01/01/33 01/01/34 01/01/34 01/01/35	880,000 925,000 975,000 1,020,000 1,070,000 1,125,000 1,180,000 1,240,000 1,370,000 1,435,000 1,510,000 1,585,000 1,685,000 1,750,000 1,844,000 1,750,000	22,810,000		-	-	22,810,000
Heldrich Center Hotel/Conference Project, Series 2005B	01/01/05	37,295,000	6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.250% 6.	01/01/11 01/01/12 01/01/13 01/01/13 01/01/14 01/01/16 01/01/16 01/01/16 01/01/19 01/01/20 01/01/21 01/01/22 01/01/23 01/01/24 01/01/25 01/01/26 01/01/26 01/01/26 01/01/26 01/01/26 01/01/26 01/01/26 01/01/26 01/01/26 01/01/31 01/01/31 01/01/31	45,000 100,000 150,000 275,000 340,000 415,000 670,000 670,000 765,000 870,000 1,105,000 1,235,000 1,3370,000 1,855,000 2,035,000 2,235,000 2,445,000 2,670,000 3,165,000 3,165,000	37,295,000		-		37,295,000

	ORIGINAL DATE	<u>AMOUNT</u>	INTEREST RATE	MATURITIES DATE	<u>AMOUNT</u>	BALANCE DEC. 31, 2021	ISSUED	<u>PAID</u>	BALANCE DEC. 31, 2022
Heldrich Center Hotel/Conference Project, Series 2005C	01/01/05 \$	2,750,000	8.750% 8.750%	01/01/17 01/01/18 01/01/19 01/01/20 01/01/20 01/01/22 01/01/23 01/01/23 01/01/25 01/01/26 01/01/27 01/01/28 01/01/28 01/01/30 01/01/30 01/01/31 01/01/32 01/01/33 01/01/34 01/01/35 01/01/35	\$ 5,000 10,000 20,000 25,000 30,000 40,000 50,000 60,000 70,000 80,000 110,000 125,000 140,000 180,000 200,000 225,000 280,000 590,000	\$ 2,750,000	\$	- \$ -	\$ 2,750,000
Heldrich Center Hotel/Conference Project Senior Revenue Bonds 2007	05/11/07	3,000,000	4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890%	01/01/21 01/01/22 01/01/23 01/01/24 01/01/25 01/01/25 01/01/26 01/01/28 01/01/29 01/01/30 01/01/31 01/01/32 01/01/33 01/01/34 01/01/35 01/01/35	125,000 115,000 115,000 110,000 110,000 105,000 105,000 105,000 105,000 100,000 100,000 100,000 100,000 100,000	1,805,000			1,805,000
Capital Equipment and Improvement Revenue Bonds Series 2008 - Middlesex County Portion	12/12/08	13,100,000	4.800%	09/15/23	60,000	120,000		- 60,000	60,000
Capital Equipment and Improvement Revenue Bonds Series 2009 - Middlesex County Portion	09/30/09	1,535,517	3.125% 3.250%	09/15/23 09/15/24	120,483 123,466	356,387		- 112,438	243,949
Meadows at Middlesex Golf Course Project Refunding Bonds Series 2009	12/18/09	4,755,000	4.000% 4.000%	10/01/23 10/01/24	425,000 440,000	1,275,000		- 410,000	865,000
Open Space Trust Fund Revenue Refunding Bonds Series 2011	09/21/11	46,830,000	3.000%	09/15/23	5,715,000	11,155,000		- 5,440,000	5,715,000

Middlesex County Golf Courses	ORIGINAL DATE	AMOUNT	INTEREST RATE	MATURITIES DATE	<u>AMOUNT</u>	BALANCE DEC. 31, 2021	ISSUED		<u>PAID</u>	BALANCE DEC. 31, 2022
Refunding Bonds Series 2013	06/01/13 \$	11,875,000	4.114% 4.299% 3.866% 4.031% 4.281% 4.716% 4.444%	06/01/23 06/01/24 06/01/25 06/01/26 06/01/27 06/01/28 06/01/29	\$ 790,000 820,000 860,000 890,000 925,000 965,000 1,020,000	\$ 7,025,000	\$	-	\$ 755,000	\$ 6,270,000
Open Space Trust Fund Revenue Refunding Bonds Series 2016	12/15/16	19,160,000	4.000% 5.000% 5.000% 4.000% 4.000% 2.125% 2.125%	12/15/23 12/15/24 12/15/25 12/15/26 12/15/27 12/15/28 12/15/29	2,150,000 2,230,000 2,340,000 2,455,000 2,555,000 2,655,000 2,710,000	19,160,000		-	2,065,000	17,095,000
Capital Equipment and Improvement Revenue Bonds Series 2017 - Middlesex County Portion	09/01/17	7,394,719				1,567,642		-	1,567,642	-
Capital Equipment and Improvement Revenue Bonds Series 2018 - Middlesex County Portion	09/15/18	5,182,564	4.000%	09/15/23	1,208,611	2,370,737		-	1,162,126	1,208,611
Capital Equipment and Improvement Revenue Bonds Series 2019 - Middlesex County Portion	09/15/18	6,719,047	4.000% 4.000%	07/15/23 07/15/24	1,388,705 1,444,254	4,168,253			1,335,294	2,832,959
Capital Equipment and Improvement Revenue Bonds Series 2020 - Middlesex County Portion	09/30/20	13,620,122	2.000% 2.000% 2.000%	09/15/23 09/15/24 09/15/25	2,687,828 2,768,463 2,906,887	10,998,304		-	2,635,126	8,363,178
2021 County Guaranteed Parking Revenue Bonds Series 2021- City of New Brunswick Parking Deck Project	09/29/21	50,365,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 4.	09/01/26 09/01/27 09/01/28 09/01/29 09/01/30 09/01/30 09/01/32 09/01/33 09/01/34 09/01/35 09/01/36 09/01/37 09/01/39 09/01/40 09/01/42 09/01/42 09/01/44 09/01/44 09/01/45 09/01/46 09/01/46 09/01/47 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49 09/01/49	450,000 630,000 925,000 955,000 950,000 1,025,000 1,150,000 1,405,000 1,405,000 1,600,000 1,600,000 2,060,000 2,125,	50,365,000				50,365,000

9,776,921

BALANCE

9,776,921

BALANCE

## SUPPLEMENTAL SCHEDULE OF REVENUE BONDS AND NOTES PAYABLE OPERATING FUND AT DECEMBER 31, 2022

INTEREST MATURITIES

5.000% 5.000% 5.000% 5.000% 5.000%

5.000%

5.000% 5.000%

5.000%

5.000%

9,776,921

ORIGINAL

10/25/22

County Guaranteed Capital Equipment and Improvement Revenue Bonds, Series 2022 - Middlesex County Portion

	DATE	<u>AMOUNT</u>	RATE	DATE	9	<u>AMOUNT</u>	DEC. 31, 2021	ISSUED	PAID	DEC. 31, 2022
County Guaranteed Capital Equipment and Improvement										
Revenue Bonds, Series 2021 - Middlesex County Portion	10/27/21	\$ 9,042,03		09/15/23	\$	1,708,655	\$ 9,042,037	\$ -	\$ 1,677,523	7,364,514
			5.000%	09/15/24		1,794,087				
			5.000%	09/15/25		1,883,791				
			5.000%	09/15/26		1,977,981				
County Guaranteed Parking Revenue Bonds, Series 2022	04/26/22	5,505,00	5.000%	12/15/25		50,000	_	5,505,000	-	5,505,000
Carteret Project			5.000%	12/15/26		75,000				
•			5.000%	12/15/27		105,000				
			5.000%	12/15/28		110,000				
			5.000%	12/15/29		115,000				
			5.000%	12/15/30		120,000				
			5.000%	12/15/31		125,000				
			5.000%	12/15/32		135,000				
			5.000%	12/15/33		140,000				
			5.000%	12/15/34		150,000				
			5.000%	12/15/35		155,000				
			5.000%	12/15/36		165,000				
			5.000%	12/15/37		170,000				
			5.000%	12/15/38		180,000				
			5.000%	12/15/39		190,000				
			5.000%	12/15/40		200,000				
			5.000%	12/15/41		210,000				
			5.000%	12/15/42		220,000				
			5.000%	12/15/43		230,000				
			5.000%	12/15/44		240,000				
			5.000%	12/15/45		255,000				
			5.000%	12/15/46		265,000				
			5.000%	12/15/47		280,000				

12/15/48

12/15/49

12/15/50 12/15/51 12/15/52

09/15/23

09/15/24 09/15/25

09/15/26

09/15/27

295,000

305,000

325,000 340,000 355,000

1,811,744 1,848,015 1,940,415

2,037,437

2,139,310

204,212,634 15,281,921 \$ 20,068,253 \$ 199,426,302 TOTAL ANALYSIS OF BALANCE: Current Bonds and Notes Payable \$ 30,106,343 Long-Term Bonds Payable 169,319,959 Subtotal 199,426,302 Unamortized Refunding Gains/Losses and Bond Discounts/Premiums - Net 25.266.975 TOTAL 224,693,277

	ORIGINAL DATE	AMOUNT	INTEREST RATE	MATURITIES DATE	<u>AMOUNT</u>	BALANCE DEC. 31, 2020	ISSUED		PAID	BALANCE DEC. 31, 2021
Perth Amboy Frachise Acq. Project Series 1999B	01/01/99 \$	24,469,075	5.170% 5.180% 5.180% 5.180% 5.180%	09/01/22 09/01/23 09/01/24 09/01/25 09/01/26	2,105,509 2,058,477 1,880,244 1,202,546 1,086,485	\$ 10,637,433	\$	-	\$ 2,304,172	\$ 8,333,261
Perth Amboy Lease & Franchise Extension Project Series 2004	10/01/04	15,933,834	6.630% 6.650% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670% 6.670%	10/01/22 10/01/23 10/01/23 10/01/25 10/01/25 10/01/26 10/01/27 10/01/28 10/01/29 10/01/30 10/01/31 10/01/33 10/01/33	742,595 766,840 909,846 1,328,911 1,498,526 1,052,528 944,979 996,420 1,248,048 1,147,908 1,051,546 968,629 959,237	14,225,719		-	609,706	13,616,013
Heldrich Center Hotel/Conference Project, Series 2005A	01/01/05	30,000,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.125% 5.125% 5.125% 5.125%	01/01/21 01/01/22 01/01/23 01/01/24 01/01/25 01/01/26 01/01/26 01/01/28 01/01/29 01/01/31 01/01/31 01/01/33 01/01/34 01/01/35 01/01/36 01/01/36	880,000 925,000 1,020,000 1,070,000 1,125,000 1,180,000 1,240,000 1,370,000 1,370,000 1,510,000 1,585,000 1,685,000 1,750,000 1,840,000 1,935,000	22,810,000		-	-	22,810,000
Heldrich Center Hotel/Conference Project, Series 2005B	01/01/05	37,295,000	6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.125% 6.250%	01/01/11 01/01/12 01/01/13 01/01/13 01/01/14 01/01/15 01/01/16 01/01/16 01/01/19 01/01/19 01/01/21 01/01/22 01/01/23 01/01/24 01/01/25 01/01/26 01/01/26 01/01/26 01/01/29 01/01/29 01/01/31 01/01/31 01/01/33 01/01/34 01/01/35 01/01/35	45,000 100,000 150,000 275,000 2410,000 340,000 415,000 670,000 870,000 870,000 1,000 1,235,000 1,235,000 1,855,000 1,855,000 2,035,000 2,245,000 2,445,000 2,670,000 3,165,000 3,165,000 3,165,000 3,165,000 3,165,000 3,165,000 3,165,000 3,165,000 3,1730,000 3,730,000	37,295,000				37,295,000

	ORIGINAL DATE	AMOUNT	INTEREST RATE	MATURITIES DATE	AMOUNT	BALANCE DEC. 31, 2020	ISSUED	PAID		BALANCE DEC. 31, 2021
Heldrich Center Hotel/Conference Project, Series 2005C	01/01/05 \$	2,750,000	8.750% 8.750%	01/01/17 01/01/18 01/01/19 01/01/20 01/01/21 01/01/22 01/01/23 01/01/24 01/01/25 01/01/26 01/01/27 01/01/26 01/01/27 01/01/29 01/01/31 01/01/31 01/01/32 01/01/34 01/01/35	\$ 5,000 10,000 20,000 25,000 30,000 40,000 50,000 70,000 80,000 110,000 125,000 140,000 180,000 200,000 225,000 225,000 280,000 590,000	\$ 2,750,000	\$ -	\$ -	\$	2,750,000
Heldrich Center Hotel/Conference Project Senior Revenue Bonds 2007	05/11/07	3,000,000	4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890% 4.890%	01/01/21 01/01/22 01/01/23 01/01/25 01/01/25 01/01/25 01/01/26 01/01/27 01/01/29 01/01/30 01/01/31 01/01/33 01/01/35 01/01/35	125,000 115,000 115,000 110,000 110,000 110,000 105,000 105,000 105,000 100,000 100,000 100,000 100,000 100,000 100,000 100,000 95,000	1,805,000				1,805,000
Capital Equipment and Improvement Revenue Bonds Series 2008 - Middlesex County Portion	12/12/08	13,100,000	4.750% 4.800%	09/15/22 09/15/23	60,000 60,000	175,000	-	55,00	0	120,000
Capital Equipment and Improvement Revenue Bonds Series 2009 - Middlesex County Portion	09/30/09	1,535,517	3.125% 3.125% 3.250%	09/15/22 09/15/23 09/15/24	112,438 120,483 123,466	470,647	-	114,26	0	356,387
Meadows at Middlesex Golf Course Project Refunding Bonds Series 2009	12/18/09	4,755,000	4.000% 4.000% 4.000%	10/01/22 10/01/23 10/01/24	410,000 425,000 440,000	1,670,000	-	395,00	0	1,275,000
County - Guaranteed Open Space Trust Refunding Bonds Series 2009	12/23/09	40,000,000				2,080,000	-	2,080,00	0	-

Open Space Trust Fund Revenue Refunding Bonds	ORIGINAL DATE	<u>AMOUNT</u>	INTEREST RATE	MATURITIES DATE	AMOUNT	BALANCE DEC. 31, 2020	ISSUED		<u>PAID</u>	BALANCE DEC. 31, 2021
Series 2011	09/21/11	\$ 46,830,000	5.000% 3.000%	09/15/22 09/15/23	\$ 5,440,000 5,715,000	\$ 16,415,000	\$	-	\$ 5,260,000	\$ 11,155,000
Middlesex County Golf Courses Refunding Bonds Series 2013	06/01/13	11,875,000	3.425% 4.114% 4.299% 3.866% 4.031% 4.281% 4.716% 4.444%	06/01/22 06/01/23 06/01/24 06/01/25 06/01/26 06/01/27 06/01/28 06/01/29	755,000 790,000 820,000 860,000 890,000 925,000 965,000 1,020,000	7,765,000		-	740,000	7,025,000
Open Space Trust Fund Revenue Refunding Bonds Series 2016	12/15/16	19,160,000	4.000% 4.000% 5.000% 5.000% 4.000% 4.000% 2.125%	12/15/22 12/15/23 12/15/24 12/15/25 12/15/26 12/15/27 12/15/28 12/15/29	2,065,000 2,150,000 2,230,000 2,340,000 2,455,000 2,555,000 2,655,000 2,710,000	19,160,000		-	-	19,160,000
Capital Equipment and Improvement Revenue Bonds Series 2017 - Middlesex County Portion	09/01/17	7,394,719	3.000%	09/01/22	1,567,642	3,089,624		-	1,521,982	1,567,642
Capital Equipment and Improvement Revenue Bonds Series 2018 - Middlesex County Portion	09/15/18	5,182,564	4.000% 4.000%	09/15/22 09/15/23	1,162,126 1,208,611	3,488,166		-	1,117,429	2,370,737
Capital Equipment and Improvement Revenue Bonds Series 2019 - Middlesex County Portion	09/15/18	6,719,047	4.000% 4.000% 4.000%	07/15/22 07/15/23 07/15/24	1,335,294 1,388,705 1,444,254	5,452,190		-	1,283,937	4,168,253
Capital Equipment and Improvement Revenue Bonds Series 2020 - Middlesex County Portion	09/30/20	13,620,122	2.000% 2.000% 2.000% 2.000%	09/15/22 09/15/23 09/15/24 09/15/25	2,635,126 2,687,828 2,768,463 2,906,887	13,620,122.00		-	2,621,818	10,998,304
2021 County Guaranteed Parking Revenue Bonds Series 2021- City of New Brunswick Parking Deck Project	09/29/21	50,365,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 4.	09/01/26 09/01/27 09/01/28 09/01/29 09/01/30 09/01/31 09/01/32 09/01/33 09/01/34 09/01/36 09/01/36 09/01/36 09/01/39 09/01/41 09/01/42 09/01/44 09/01/44 09/01/45 09/01/46 09/01/46 09/01/48	450,000 630,000 925,000 995,000 995,000 990,000 1,025,000 1,150,000 1,350,000 1,460,000 1,660,000 1,860,000 1,860,000 2,125,000 2,190,000 2,125,000 2,190,000 2,125,000 2,126,000 2,126,000 2,126,000 2,126,000 2,126,000 2,126,000 3,180,000 3,180,000 3,180,000 3,180,000 3,180,000 3,180,000 3,180,000 3,180,000 3,185,000		50,36	5,000	•	50,365,000

	ORIGINAL DATE	AMOUNT	INTEREST RATE	MATURITIES DATE	<u>s</u>	AMOUNT	BALANCE DEC. 31, 2020	ISSUED	<u>PAID</u>	į	BALANCE DEC. 31, 2021
County Guaranteed Capital Equipment and Improvement Revenue Bonds, Series 2021 - Middlesex County Portion	10/27/21	\$ 9,042,037	5.000% 5.000% 5.000% 5.000% 5.000%	09/15/22 09/15/23 09/15/24 09/15/25 09/15/26	\$	1,677,523 1,708,655 1,794,087 1,883,791 1,977,981	\$ ÷	\$ 9,042,037	\$ -	\$	9,042,037
TOTAL							\$ 162,908,901	\$ 59,407,037	\$ 18,103,304	\$	204,212,634
ANALYSIS OF BALANCE: Current Bonds and Notes Payable Long-Term Bonds Payable										\$	27,158,253 177,054,381
Subtotal Unamortized Refunding Gains/Losses and Bond Discounts/Pre	miums - Net										204,212,634 24,598,769
TOTAL										\$	228,811,403

### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

#### SUPPLEMENTAL SCHEDULE OF LOANS PAYABLE OPERATING FUND AT DECEMBER 31, 2022

3 821% 1/1/2014 55.000 3 821% 1/1/2014 55.000 3 821% 1/1/2014 55.000 3 821% 1/1/2014 55.000 3 821% 1/1/2014 55.000 3 821% 1/1/2017 555.000 3 821% 1/1/2019 645.000 3 821% 1/1/2019 645.000 3 821% 1/1/2019 645.000 3 821% 1/1/2019 645.000 3 821% 1/1/2020 700.000 3 821% 1/1/2020 900.0000 3 821% 1/1/2020 900.0000 3 821% 1/1/2020 900.0000 3 821% 1/1/2020 900.0000 3 821% 1/1/2020 900.0000 3 821% 1/1/2020 900.0000 3 821		ORIGINAL DATE	AMOUNT	INTEREST N	MATURITIES DATE	<u>AMOUNT</u>		LANCE 31, 2021	<u>ISSUED</u>	<u>PAID</u>	BALANCE DEC. 31, 2022
elopment Authority Series K 44/2005 \$ 15,000,000											
Casino Reinvestment Development Authority Series L  4/4/2005 5,000,000 3.821% 1/1/2011 155,000 5,000,000 5,000,000 3.821% 1/1/2013 170,000 3.821% 1/1/2015 180,000 3.821% 1/1/2015 180,000 3.821% 1/1/2016 180,000 3.821% 1/1/2017 195,000 3.821% 1/1/2018 205,000 3.821% 1/1/2018 205,000 3.821% 1/1/2019 215,000 3.821% 1/1/2020 25,000 3.821% 1/1/2021 250,000 3.821% 1/1/2022 250,000 3.821% 1/1/2024 260,000 3.821% 1/1/2025 3.821% 1/1/2025 3.821% 1/1/2026 3.821% 1/1/2020 3.821% 1/1/2021 3.821% 1/1/2022 350,000 3.821% 1/1/2021 3.821% 1/1/2022 350,000 3.821% 1/1/2023 3.821% 1/1/2024 260,000 3.821% 1/1/2025 3.821% 1/1/2025 3.821% 1/1/2025 3.821% 1/1/2025 3.821% 1/1/2025 3.821% 1/1/2025 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2020 3.821% 1/1/2030		4/4/2005 \$	15,000,000	3.821% 3.821%	1/1/2012 1/1/2013 1/1/2014 1/1/2015 1/1/2016 1/1/2017 1/1/2019 1/1/2019 1/1/2020 1/1/2021 1/1/2022 1/1/2023 1/1/2024 1/1/2025 1/1/2026 1/1/2027 1/1/2028 1/1/2028 1/1/2029 1/1/2030	495,000 515,000 535,000 555,000 575,000 620,000 645,000 670,000 700,000 725,000 750,000 780,000 810,000 840,000 840,000 905,000 940,000 980,000	\$	15,000,000	\$ -	\$ -	\$ 15,000,000
elopment Authority Series L 4/4/2005 5,000,000 3,821% 11/1/2011 155,000 5,000,000 5,000,000   3,821% 11/1/2012 165,000   3,821% 11/1/2013 170,000   3,821% 11/1/2015 180,000   3,821% 11/1/2016 190,000   3,821% 11/1/2017 195,000   3,821% 11/1/2019 215,000   3,821% 11/1/2019 215,000   3,821% 11/1/2020 225,000   3,821% 11/1/2020 225,000   3,821% 11/1/2020 225,000   3,821% 11/1/2021 235,000   3,821% 11/1/2021 235,000   3,821% 11/1/2022 245,000   3,821% 11/1/2022 245,000   3,821% 11/1/2022 275,000   3,821% 11/1/2022 275,000   3,821% 11/1/2024 260,000   3,821% 11/1/2025 270,000   3,821% 11/1/2025 270,000   3,821% 11/1/2025 270,000   3,821% 11/1/2025 270,000   3,821% 11/1/2025 305,000   3,821% 11/1/2025 305,000   3,821% 11/1/2025 305,000   3,821% 11/1/2025 305,000   3,821% 11/1/2025 305,000   3,821% 11/1/2020   3,821% 11/1/2020   3,821% 11/1/2020   3	Casina Rainvootment Day			3.821%	1/1/2031	1,015,000					
\$ 20.000.000 \$ <b>-</b> \$ <b>-</b> \$ 20.000.000		4/4/2005	5,000,000	3.821% 3.821%	1/1/2012 1/1/2013 1/1/2014 1/1/2015 1/1/2016 1/1/2017 1/1/2019 1/1/2019 1/1/2020 1/1/2021 1/1/2022 1/1/2023 1/1/2024 1/1/2025 1/1/2026 1/1/2027 1/1/2028 1/1/2028 1/1/2029 1/1/2030	165,000 170,000 175,000 180,000 190,000 195,000 205,000 215,000 235,000 245,000 250,000 260,000 270,000 280,000 290,000 315,000 315,000 315,000 330,000	-\$	5,000,000	-	-	\$ 20,000,000

### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

#### SUPPLEMENTAL SCHEDULE OF LOANS PAYABLE OPERATING FUND AT DECEMBER 31, 2021

	ORIGINAL DATE	AMOUNT	INTEREST <u>N</u> RATE	MATURITIES DATE	<u>AMOUNT</u>	BALANCE Dec. 31, 2020	<u>ISSUED</u>	<u>PAID</u>	BALANCE DEC. 31, 2021
Heldrich Plaza/New Brunswick Project:									
Casino Reinvestment Development Authority Series K	4/4/2005 \$	15,000,000	3.821% 3.821%	1/1/2011 \$ 1/1/2012 1/1/2013 1/1/2014 1/1/2015 1/1/2016 1/1/2017 1/1/2018 1/1/2019 1/1/2020 1/1/2021 1/1/2022 1/1/2023 1/1/2026 1/1/2026 1/1/2027 1/1/2028 1/1/2029 1/1/2029 1/1/2030	475,000 495,000 515,000 535,000 575,000 575,000 620,000 645,000 670,000 700,000 725,000 780,000 780,000 840,000 840,000 840,000 940,000 940,000	\$ 15,000,000	\$ -	\$ -	\$ 15,000,000
Casino Reinvestment Dev-			3.821%	1/1/2031	1,015,000				
elopment Authority Series L	4/4/2005	5,000,000	3.821% 3.821%	1/1/2011 1/1/2012 1/1/2013 1/1/2014 1/1/2015 1/1/2016 1/1/2017 1/1/2019 1/1/2020 1/1/2021 1/1/2022 1/1/2023 1/1/2024 1/1/2025 1/1/2026 1/1/2027 1/1/2028 1/1/2029 1/1/2030 1/1/2031	155,000 165,000 170,000 175,000 180,000 190,000 205,000 215,000 225,000 245,000 245,000 250,000 260,000 270,000 280,000 290,000 315,000 315,000 345,000	\$ 20,000,000	-	- *	\$ 20,000,000
						φ ∠0,000,000	φ -	φ -	φ ∠0,000,000

### SUPPLEMENTAL SCHEDULE OF CONDUIT DEBT ACTIVITY AT DECEMBER 31, 2022

Senior Citizen's Housing Project North	ORIGINAL DATE	<u>AMOUNT</u>	INTEREST RATE	MATURITIES DATE	<u>.</u>	<u>AMOUNT</u>	BALANCE DEC. 31, 2021	ISSUED	PAID	BALANCE DEC. 31, 2022
Brunswick Taxable Guaranteed Revenue Bonds Series 1994	11/01/94 \$	8,300,000	9.125% 9.125% 9.125% 9.125% 9.125%	12/01/23 12/01/24 12/01/25 12/01/26 12/01/27	\$	525,000 575,000 625,000 685,000 750,000	\$ 3,645,000	\$ -	\$ 485,000	\$ 3,160,000
South Plainfield Senior Citizens' Housing Project- Borough of South Plainfield Guaranteed Bonds Series 2000	11/15/00	6,000,000	5.580% 5.580% 5.580% 5.580% 5.580% 5.580% 5.580%	09/01/23 09/01/24 09/01/25 09/01/26 09/01/27 09/01/28 09/01/29 09/01/30		100,000 105,000 110,000 115,000 125,000 130,000 135,000 720,000	1,635,000	-	95,000	1,540,000
Capital Equipment and Improvement Revenue Bonds Series 2009	09/30/09	11,579,483	3.125% 3.250%	09/15/23 09/15/24		64,517 66,534	193,613	-	62,562	131,051
Capital Equipment and Improvement Revenue Bonds Series 2012	09/28/12	11,815,000					245,000	-	245,000	-
Capital Equipment and Improvement Revenue Bonds Series 2013	10/15/13	13,840,000	4.000%	10/15/23		220,000	435,000	-	215,000	220,000
Middlesex Regional Educational Services Commission Refunding Bonds Series 2014	05/07/14	9,385,000	4.000% 5.000% 5.000%	10/15/23 10/15/24 10/15/25		965,000 1,000,000 1,045,000	3,920,000	-	910,000	3,010,000
Middlesex Regional Educational Services Commission Refunding Bonds Series 2014A	12/30/14	30,170,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 3.000% 3.000% 3.125%	12/15/23 12/15/24 12/15/25 12/15/26 12/15/27 12/15/28 12/15/29 12/15/30 12/15/31 12/15/32 12/15/33		1,715,000 1,800,000 1,895,000 1,960,000 2,035,000 2,135,000 2,240,000 2,350,000 2,445,000 2,590,000	25,315,000	-	1,635,000	23,680,000
Capital Equipment and Improvement Revenue Bonds Series 2015	09/30/15	8,080,000	2.250% 2.500% 2.500%	09/15/23 09/15/24 09/15/25		65,000 65,000 65,000	260,000	-	65,000	195,000
Capital Equipment and Improvement Revenue Bonds Series 2017	09/01/17	3,520,281	4.000% 4.000% 4.000% 4.000% 4.000%	09/01/23 09/01/24 09/01/25 09/01/26 09/01/27		210,000 220,000 230,000 240,000 245,000	1,647,359	-	502,359	1,145,000

### SUPPLEMENTAL SCHEDULE OF CONDUIT DEBT ACTIVITY AT DECEMBER 31, 2022

	ORIGINAL DATE	AMOUNT	INTEREST RATE	MATURITIES DATE	AMOUNT	BALANCE DEC. 31, 2021	ISSUED		PAID	BALANCE DEC. 31, 2022
Educational Services Commission of New Jersey Refunding Bonds Series 2017	05/15/17	13,170,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 3.000% 4.000%	05/15/23 05/15/24 05/15/25 05/15/26 05/15/26 05/15/27 05/15/28 05/15/29 05/15/30 05/15/31 05/15/33 05/15/33 05/15/35 05/15/35	\$ 825,000 875,000 915,000 515,000 545,000 570,000 600,000 630,000 695,000 725,000 785,000 810,000 840,000	\$ 11,550,000	\$	- \$	795,000	\$ 10,755,000
New Brunswick Cultural Center Project Series 2017	07/01/17	28,430,000	5.000% 5.000% 5.000% 5.000% 5.000% 5.000%	07/01/23 07/01/24 07/01/25 07/01/26 07/01/27 07/01/28 07/01/29	2,610,000 2,740,000 2,885,000 3,030,000 3,185,000 3,350,000 3,545,000	23,825,000		-	2,480,000	21,345,000
Capital Equipment and Improvement Revenue Bonds Series 2018	09/15/18	3,467,436	4.000% 4.000% 4.000%	09/15/23 09/15/24 09/15/25	551,389 245,000 250,000	1,574,263		-	527,874	1,046,389
Capital Equipment and Improvement Revenue Bonds Series 2019	09/15/18	2,810,953	4.000% 4.000% 4.000% 4.000% 4.000% 4.000% 4.000%	07/15/23 07/15/24 07/15/25 07/15/26 07/15/27 07/15/28 07/15/29	431,295 450,746 130,000 135,000 140,000 150,000	2,006,747		-	419,706	1,587,041
Capital Equipment and Improvement Revenue Bonds Series 2020	09/30/20	1,384,878	2.000% 2.000% 2.000% 2.000% 2.000% 2.000% 2.000%	09/15/23 09/15/24 09/15/25 09/15/26 09/15/27 09/15/28 09/15/29	157,172 166,536 173,114 130,000 145,000 145,000 150,000	1,226,696.00		-	159,874	1,066,822
County Guaranteed Capital Equipment and Improvement Revenue Bonds, Series 2021	10/27/21	3,832,963	5.000% 5.000% 5.000% 5.000% 5.000%	09/15/23 09/15/24 09/15/25 09/15/26 09/15/27	621,345 650,913 691,209 722,019 540,000	3,832,963.00		-	607,477	3,225,486

MIDDLESEX COUNTY IMPROVEMENT AUTHORITY Schedule IX

### SUPPLEMENTAL SCHEDULE OF CONDUIT DEBT ACTIVITY AT DECEMBER 31, 2022

County Guaranteed Capital Equipment and Improvement	ORIGINAL DATE	AMOUNT	INTEREST RATE	MATURITIES DATE	AMOUNT	BALANCE DEC. 31, 2021	ISSUED	<u>P</u>	AID	BALANCE C. 31, 2022
Revenue Bonds, Series 2022	10/25/22 \$	6,288,079	5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000% 5.000%	09/15/23 09/15/24 09/15/25 09/15/26 09/15/26 09/15/27 09/15/29 09/15/30 09/15/32 09/15/33 09/15/33	\$ 528,256 521,988 544,584 572,563 600,691 485,000 480,000 495,000 505,000 515,000 525,000	\$ -	\$ 6,288,082	\$	-	\$ 6,288,082
TOTAL  ANALYSIS OF BALANCE: Current Bonds and Notes Payable Long-Term Bonds Payable						\$ 81,311,641	\$ 6,288,082	\$	9,204,852	\$ 78,394,871 9,588,974 68,805,897
Subtotal Unamortized Refunding Gains/Losses and Bond Discounts/Prer TOTAL	niums - Net									\$ 78,394,871 (7,080,826) 71,314,045

### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY MIDDLESEX COUNTY, NEW JERSEY

### ROSTER OF OFFICIALS

AUTHORITY MEMBERS	<u>POSITION</u>	TERM EXPIRES	OUNT OF <u>URETY</u>	
James P. Nolan	Chairman	01/31/28	\$ 250,000	
Paul Abbey	Vice Chairman	01/30/16 Hold Over	\$ 250,000	
Christine D'Agostino	Secretary-Treasurer	01/30/18 Hold Over	\$ 250,000	
Tashilee Vazquez	Commissioner	01/31/26	\$ 250,000	
Lois Yukna	Commissioner	01/31/24	\$ 250,000	
OTHER OFFICIALS				
H. James Polos	Executive Director		\$ 250,000	
William Brennan	Chief Financial Officer		\$ 300,000	

#### **SURETY COMPANY**

Western Surety Company





# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## Honorable Chairman and Members of the Middlesex County Improvement Authority County of Middlesex, New Jersey

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, the financial statements of the business-type activities of the Middlesex County Improvement Authority, County of Middlesex, State of New Jersey (the "Authority") as of and for the year ended December 31, 2022, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements and have issued our report thereon dated September 26, 2023.

#### **Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

# Honorable Chairman and Members of the Middlesex County Improvement Authority County of Middlesex, New Jersey

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#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contacts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and audit requirements as prescribed by the the Division of Local Government Services, Department of Community Affairs, State of New Jersey.

#### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* and audit requirements as prescribed by the Division of Local Government Services, Department of Community Affairs, State of New Jersey in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cranford, New Jersey September 26, 2023

PKF O'Connor Davies, LLP



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Honorable Chairman and Members of the Middlesex County Improvement Authority County of Middlesex, New Jersey

#### Report on Compliance for Each Major Federal Program

#### Opinion on Each Major Federal Program

We have audited the Middlesex County Improvement Authority's, County of Middlesex, New Jersey (the "Authority") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended December 31, 2022. The Authority's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Authority complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended December 31, 2022.

#### **Basis for Opinion on Each Major Federal Program**

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America ("GAAS"); the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States ("Government Auditing Standards"), and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Authority's compliance with the compliance requirements referred to above.

## Honorable Chairman and Members of the Middlesex County Improvement Authority County of Middlesex, New Jersey

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#### **Responsibilities of Management for Compliance**

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Authority's federal program.

#### Auditors' Responsibilities for the Audit of Compliance

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Non-compliance with the compliance requirements referred to above is considered material, if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Authority's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards* and the Uniform Guidance, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- Obtain an understanding of the Authority's internal control over compliance relevant to the
  audit in order to design audit procedures that are appropriate in the circumstances and to
  test and report on internal control over compliance in accordance with the Uniform
  Guidance, but not for the purpose of expressing an opinion on the effectiveness of the
  Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

# Honorable Chairman and Members of the Middlesex County Improvement Authority County of Middlesex, New Jersey

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#### **Report on Internal Control Over Compliance**

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

#### **Purpose of This Report**

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based upon the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Cranford, New Jersey September 26, 2023

PKF O'Connor Davies, LLP

#### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS YEAR ENDED DECEMBER 31, 2022

FEDERAL GRANTOR/PASS - THROUGH
GRANTOR/PROGRAM OR CLUSTER TITLE

U.S. Department of Health and Human Services Direct Program

COVID-19 - Provider Relief Fund and American

93.498

See Accompanying Notes to Schedule of Expenditures of Federal Awards

Rescue Plan (ARP) Rural Distribution

\$ 1,377,339

#### Middlesex County Improvement Authority

#### Notes to Schedule of Expenditures of Federal Awards

Year ended December 31, 2022

#### 1. General

The accompanying schedule of expenditures of federal awards presents the activity of all federal awards of Middlesex County Improvement Authority (the "Authority"). The Authority is defined in Note 1 to the Authority's basic financial statements. All federal awards received directly from federal agencies, as well as federal awards passed through other government agencies is included on the schedule of expenditures of federal awards.

#### 2. Basis of Accounting

The accompanying schedule of expenditures of federal awards is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of 2 CFR 200-Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards. Therefore, some amounts presented in this schedule may differ from amounts presented, or used in the preparation of, the basic financial statements. The Authority did not elect to utilize the 10-percent de minimis indirect cost rate under the Uniform Guidance and has not charged any indirect costs to its funded programs.

#### 3. Provider Relief Fund and American Rescue Plan (ARP) Rural Distribution

For the awards from the Department of Health and Human Services ("HHS") related to the Provider Relief Fund and American Rescue Plan (ARP) Rural Distribution ("PRF") program, HHS has indicated that the amount on the Schedule of Expenditures of Federal Awards should be reported in accordance with the reporting requirements of the Health Resources and Service Administration ("HRSA") PRF Reporting Portal. Payments from HHS for PRF are assigned to "Payment Received Periods' (each, a Period) based upon the date each payment from the PRF was received. Each Period has a specified Period of Availability and timing of reporting requirements. Entities receiving PRF are required to report in the HRSA PRF Reporting Portal after each Period's deadline (i.e., after the end of the Period of Availability).

The Schedule of Expenditures of Federal Awards includes all Period 3 PRF payments received between January 1, 2021 and June 30, 2021 and all Period 4 PRF payments received between July 1, 2021 and December 31, 2021 reported by the Authority to HRSA in the PRF Reporting Portal totaling \$1,377,339. The Authority recognized PRF revenue for the years ended December 31, 2022 and 2021 of \$-0- and \$2,895,757, respectively, in the financial statement line item Provider Relief Funds COVID-19 Federal Grant in the accompanying Statements of Revenue, Expenses and Changes in Net Position.

#### 4. Personal Protective Equipment ("PPE") (Unaudited)

The Authority did not receive donated PPE from a federal source during the year ended December 31, 2022.

## MIDDLESEX COUNTY IMPROVEMENT AUTHORITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2022

Section 1 - Summary of Auditor's Results

#### Financial Statements

Type of auditor's report issued:	Unmodified						
Internal Control over financial reporting:							
1) Material weakness(es) identified?		Yes	X	No			
2) Significant deficiencies identifed that are not considered to be material weaknesses?		_Yes	X	No			
Noncompliance material to basic financial statements noted?		_Yes	X	No			
Federal Awards							
Internal Control over major programs:							
1) Material weakness(es) identified?		_Yes	X	No			
2) Significant deficiencies identifed that are not considered to be material weaknesses?		_Yes	X	No			
Type of auditor's report issued on compliance for major programs:	Unmodified	=					
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200 section .516(a)?		_Yes	X	No			
Identification of major programs: Federal Assistance Listing Number	Name of Federal Program or Cluster						
93.498	COVID-19 - Provider Relief Fund and American Rescue Plan (ARP) Rural Distribution						
Dollar threshold used to distinguish between Type A and B programs:			\$750,000				
Auditee qualified as low-risk auditee?	Х	Yes		No			

## MIDDLESEX COUNTY IMPROVEMENT AUTHORITY SCHEDULE OF FINDINGS AND QUESTIONED COSTS YEAR ENDED DECEMBER 31, 2022

Section II - Financial Statement Findings

NONE

Section III - Federal Awards Findings and Questioned Costs

NONE

#### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS AND QUESTIONED COSTS AS PREPARED BY MANAGEMENT YEAR ENDED DECEMBER 31, 2022

#### STATUS OF PRIOR YEAR AUDIT FINDINGS

No findings were noted in the prior year.



#### MIDDLESEX COUNTY IMPROVEMENT AUTHORITY COUNTY OF MIDDLESEX, NEW JERSEY FOR THE YEAR ENDED DECEMBER 31, 2022

#### GENERAL COMMENTS

An audit of the financial accounts and transactions of the Middlesex County Improvement Authority, County of Middlesex, New Jersey, for the fiscal year ended December 31, 2022, has been completed. The General Comments are herewith set forth:

#### Cash Balances

Cash and investment balances were reconciled with independent certifications obtained directly from the depositories.

#### Contracts and Agreements Requiring Advertisement for Bids

*N.J.S.A.40A:11-4* - Every contract or agreement, for the performance of any work or furnishing or hiring of any materials or supplies, the cost or the contract price whereof is to be paid with or out of public funds not included within the terms of Section 3 of this act, shall be made or awarded only by the governing body of the contracting unit after public advertising for bids and bidding therefore, except as is provided otherwise in this act or specifically by any other Law. No work, materials or supplies shall be undertaken, acquired or furnished for a sum exceeding in the aggregate \$44,000 except by contract or agreement.

It is pointed out that the Members of the Authority have the responsibility of determining whether the expenditures in any category will exceed the statutory minimum within the fiscal year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

In as much as the system of records did not provide for an accumulation of payments for categories for the performance of any work or the furnishing or hiring of any materials or supplies, the results of such an accumulation could not reasonably be ascertained. Disbursements were reviewed, however, to determine whether any clear-cut violations existed. The results or our examination did not disclose any discrepancies.

The minutes indicate that bids were requested by public advertising and awarded by resolution for the various projects in the current fiscal year.

The minutes also indicate that resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services," per *N.J.S.A.40A:11-5*.

#### GENERAL COMMENTS (continued)

#### **Examination of Bills**

A test check of paid bills was made and each bill, upon proper approval, was considered as a separate and individual contract unless the records disclose it to be a partial payment or estimate. The results of the examination did not disclose any discrepancies with respect to signatures, certification or supporting documentation.

#### Property, Plant & Equipment

The property, plant and equipment subsidiary ledger was maintained properly and a reconciliation between the physical and perpetual inventory records was performed at year-end.

#### **Budget Adoption**

The State of New Jersey requires that the Authority's operating and capital budgets be approved and adopted for each fiscal year. In accordance with the Bond Resolution, Section 610, the Authority adopted annual operating and capital budgets for the years ending December 31, 2022 and 2021.

#### Recommendations

None.

#### Follow-Up of Prior Years' Findings

PKF O'Connor Davies LLP

In accordance with *Government Auditing Standards* and audit requirements prescribed by the Local Finance Board and by the Division of Local Government Services, Department of Community Affairs, State of New Jersey, our procedures included a review of all prior year findings. There were no findings noted in the prior year.

#### **ACKNOWLEDGMENT**

During the course of our engagement we received the complete cooperation of the various officials and employees of the Authority, and the courtesies extended to us were greatly appreciated.

Very truly yours,